

Mayor's Task Force on Resident Housing

3 October 2017

Regular Council Meeting









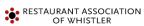












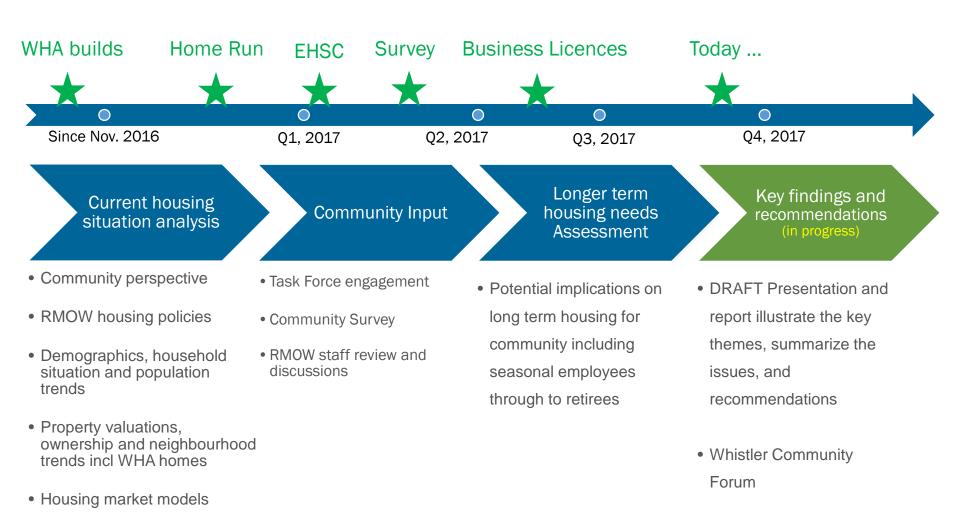
Objective of today's presentation

Share the detailed work completed by the Mayor's Task force on Resident Housing, including draft recommendations.

Agenda

- Task Force Process
- Background
- Current Situation
- Draft Recommendations
- Community Engagement & Next Steps

Task Force process

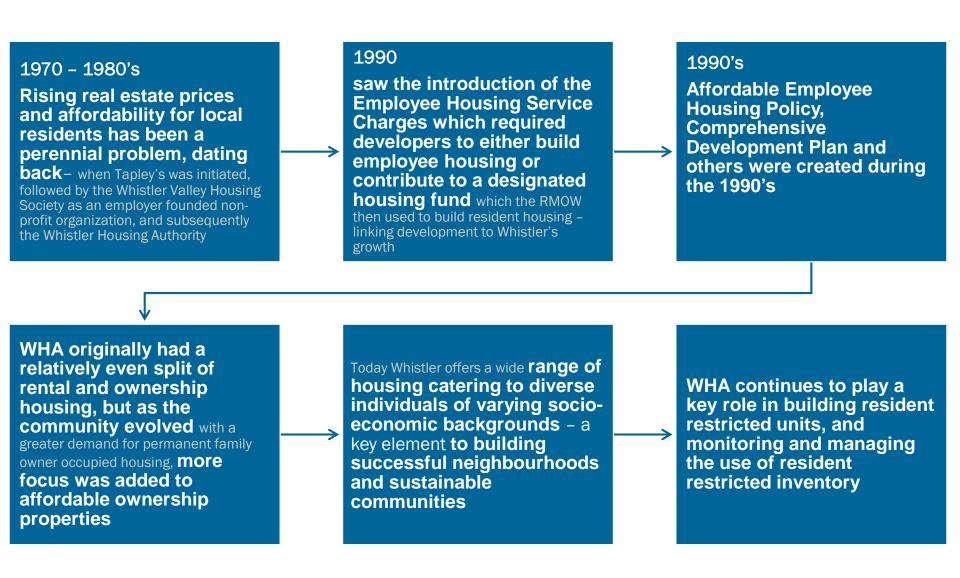


 Broader economic trends – local, BC & nationally

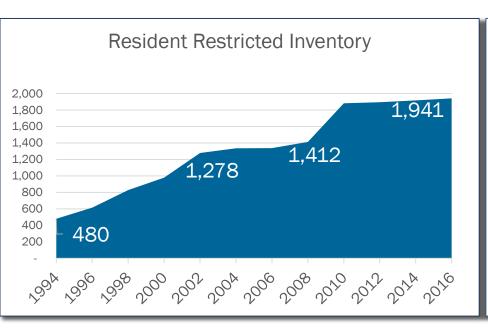
Tourism / Employment trends

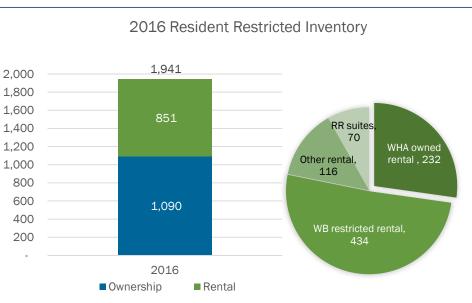


A short recap...

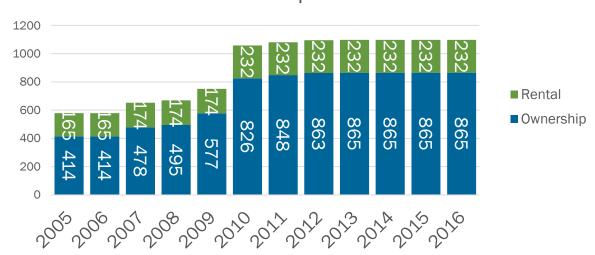


Evolution of resident restricted inventory



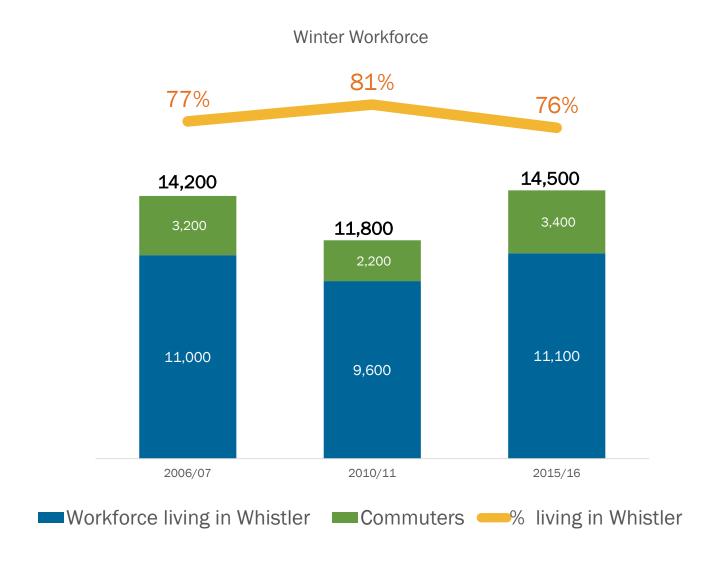


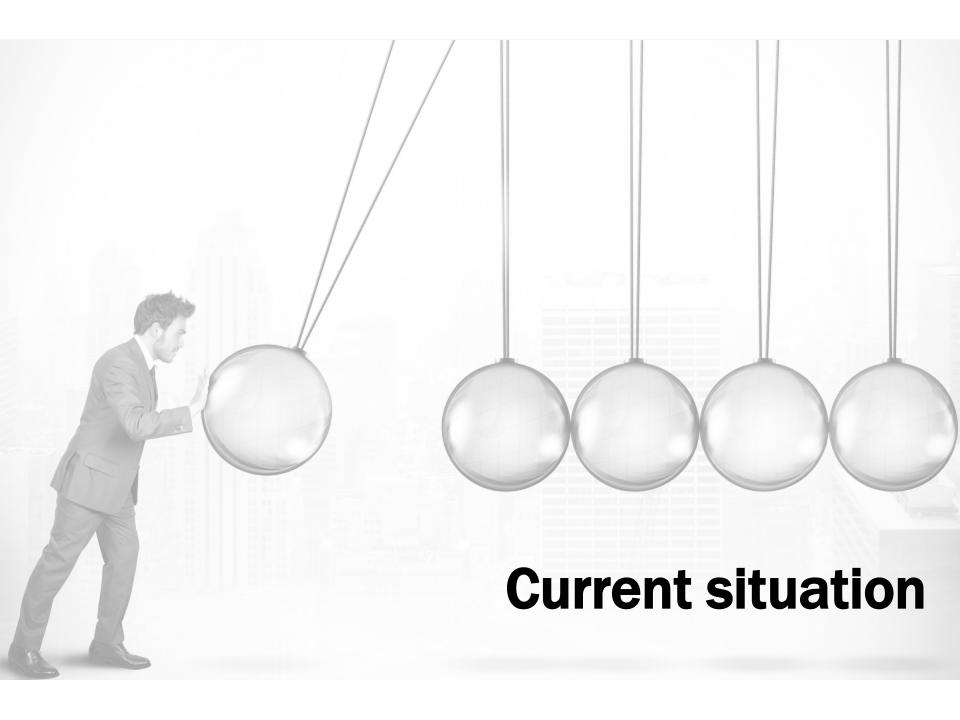
WHA Ownership and Rental Units



Source: WHA

Targeting 75% of employees living locally





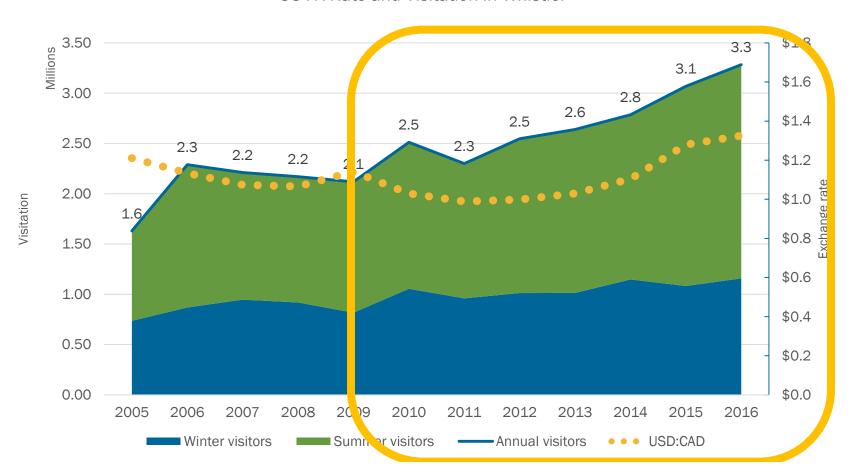
Key Macro factors



Economic and tourism surge (USD/low i)

Whistler's economic plan is being implemented, but statistically, the acceleration in visitation is most correlated to USD

US FX Rate and Visitation in Whistler



Key Macro factors

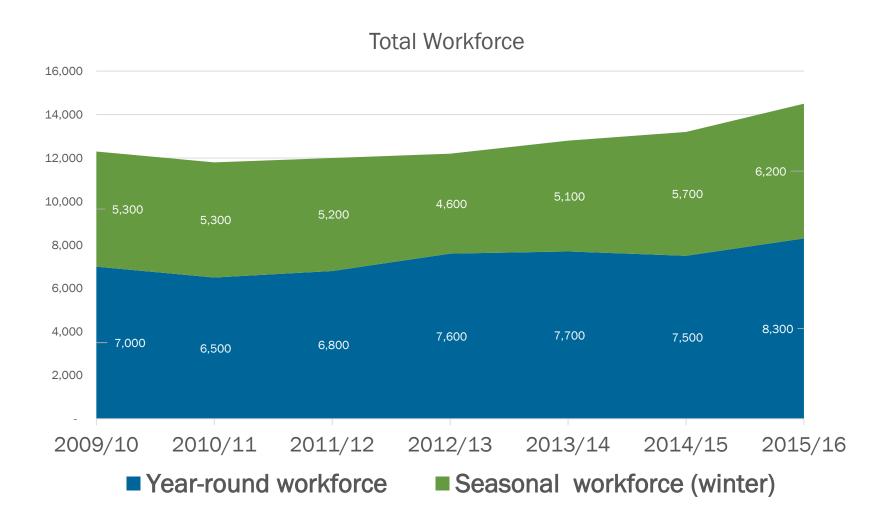


Economic and tourism growth (USD/low i)



Jobs created locally (+2,500 in 5 years)

Job creation in both year round and seasonal positions



Key Macro factors



Economic and tourism growth (USD/low i)

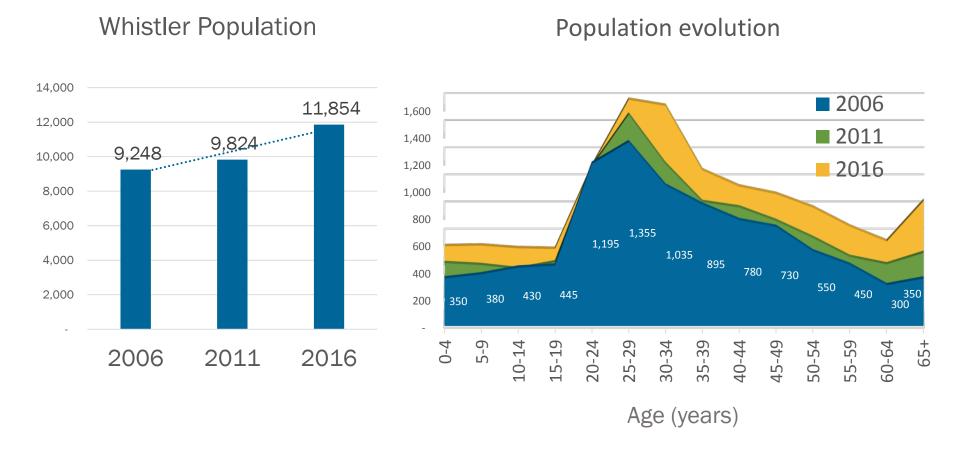


Jobs created locally (+2500 in 5 years)



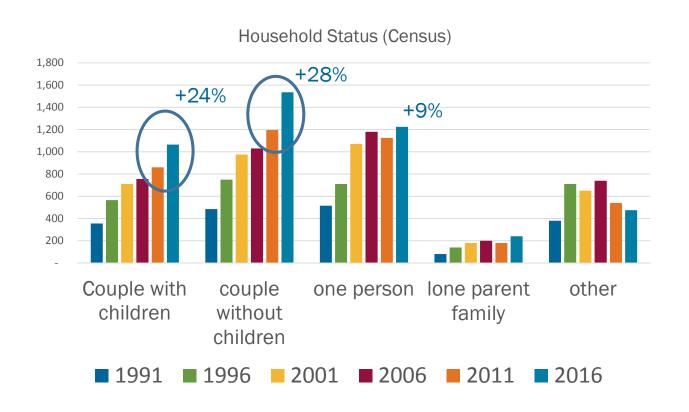
Population growth (+20% in 5 years)

A growing population ...



But declining proportion of young adult population, while increasing 30-39 years & kids. Also a growing seniors population albeit from a small base

Growth in family groups ... now 60% of households



Caution: one person households could be higher, but effected by affordability

Key Macro factors



Economic and tourism growth (USD/low i)



Jobs created locally (+2500 in 5 years)

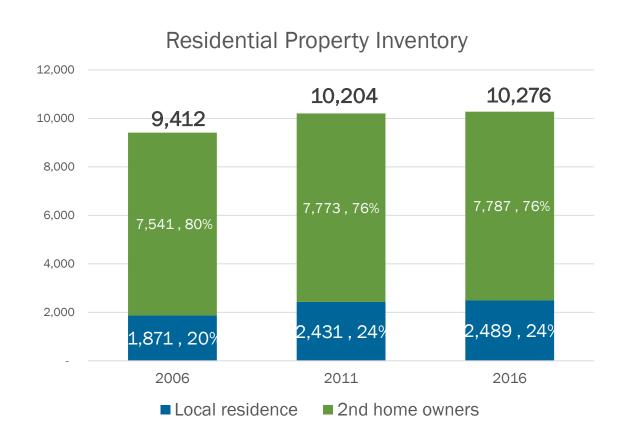


Population growth (+20% in 5 years)



Housing supply

Growth in resident restricted inventory has driven the overall increase in residential properties



864 new homes in last 10 years

- 618 of those have been resident restricted homes (72%)

Key Macro factors



Economic and tourism growth (USD/low i)



Jobs created locally (+2500 in 5 years)



Population growth (+20% in 5 years)

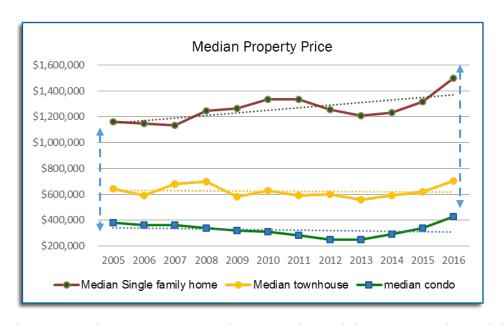


Housing supply



House price appreciation (+71% in last 3 yrs)

Challenge in transitioning from one property to another as personal situations evolve



... and a widening gap between market and resident restricted homes

Property Value Gap						
Unit type	Resident Restricted	Market	RR % of Market			
Apartment	\$258,724	\$444,400	58%			
Townhome	\$531,224	\$781,900	68%			
Single Family	\$786,982	\$1,567,100	51%			

Rental rates rising beyond affordability ranges, especially in larger homes

		Rental rates per month					
Rent as a % of		Studio	1br	2br	3br	SFH	
income		\$1,600	\$1,738	\$2,800	\$3,550	\$4,738	
Income levels	\$30,000	73%	79%	128%	162%	216%	
	\$45,000	50%	55%	88%	112%	149%	
	\$60,000	39%	43%	69%	87%	116%	
	\$75,000	32%	35%	56%	71%	95%	
	\$90,000	27%	30%	48%	61%	81%	
	\$110,000	23%	25%	41%	52%	69%	
	\$130,000	20%	22%	36%	45%	60%	
	\$150,000	18%	20%	32%	40%	54%	

LEGEND	<40%	40-50%	50%+

Key Macro factors



Economic and tourism growth (USD/low i)



Jobs created locally (+2500 in 5 years)



Population growth (+20% in 5 years)



Housing supply

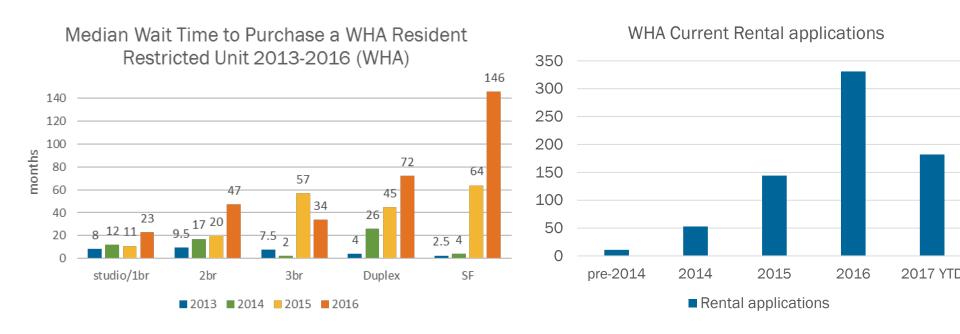


House price appreciation (+71% in last 3 yrs)



Rising waitlist for WHA inventory (own / rent)

Wait times evident of desire for more family homes



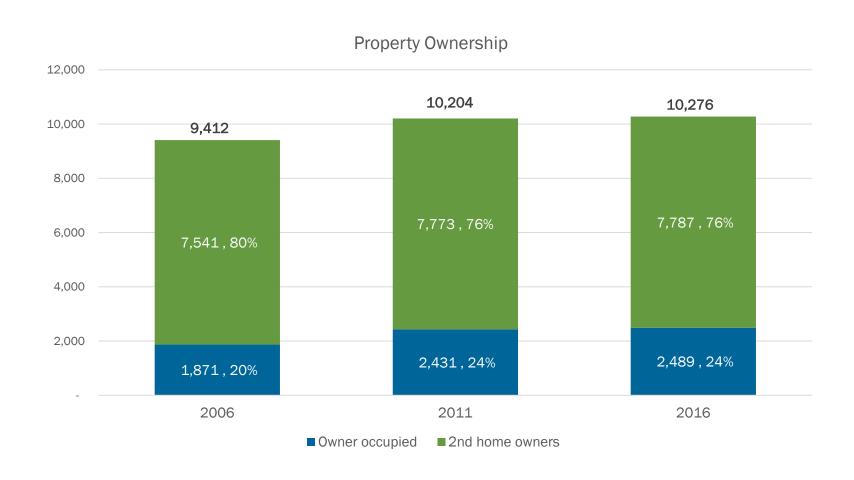
... while the restricted rental waitlist growth is further evidence of unaffordability in the market



Housing utilization

High turnover in ownership of market homes, but mostly between second home owners

Ownership has been stable in Whistler with just over 75% not owner-occupied



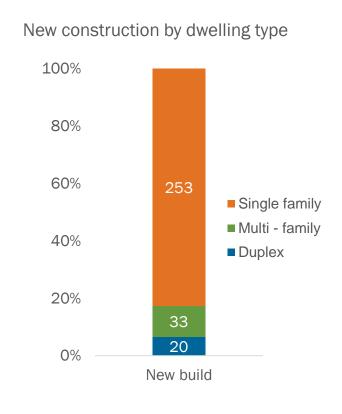
Housing utilization

High turnover in ownership of market homes, but mostly between second home owners

Demolitions and renovations impacting available rentals

Demolitions + major renovations cumulatively have had significant impact on rental supply for workforce





Trend has been to build single family homes - larger builds leads to higher values (satisfying need for housing investors & relatively high income people to have vacation homes)

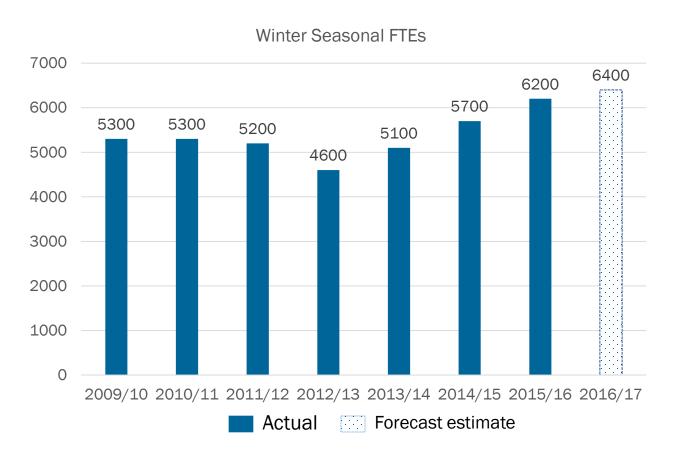
Housing utilization

High turnover in ownership of market homes, but mostly between second home owners

Demolitions and renovations impacting available rentals

Higher seasonal staff numbers spilling further into market homes (from employer staff housing) exacerbating rental rates

Seasonal workforce growth adds pressure to the availability of homes for year round workforce



Majority of our seasonal workforce rent a 2+ bedroom home and share it with multiple others – homes typically also associated with families

Housing utilization

High turnover in ownership of market homes, but mostly between second home owners

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Whistler's residential neighbourhoods are relatively low density providing opportunity for better land use

Housing utilization

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Whistler's residential neighbourhoods are relatively low density providing opportunity for better land use

Each neighbourhood has some unique characteristics

Varying characteristics by neighbourhood help identify opportunities

Neighbourhood Residential Dwelling Types

(% Distribution of Residential Dwelling Units by Type by Neighbourhood)

- Type of dwelling
- Age of property
- Size of lots

Neighbourhood	Vacant	Single-Family	Duplex	Multi-family	Total
Alpine Meadows	2%	CEN	<u> </u>	22%	100%
Alpine Meadows North	5%	95%	0%	0%	100%
Alta Vista	4/0	4//0	1/0	40/0	100%
Baxter Creek & Rainbow	25%	33%	29%	13%	100%
Blackcomb Benchlands North	0%	2%	0%	97%	100%
Blackcomb Bonchlands South	10/	10/	09/	05%	100%
Blueberry Hill	3%	21%	3%	72%	100%
DITO and Summage Plateau	470	0370	1/70	1370	100%
Cheakannus Crossing	3/0	1/0	076	34/0	100%
Emerald Estates	6%	94%	0%	0%	100%
Function Junction	294	5%	09/	03%	100%
Kadenwood	49%	49%	2%	0%	100%
Millar's Pond & Bayshores	1%	34%	14%	51%	100%
Nesters White Gold & Spruce				ľ	
Grove	3%	51%	4%	41%	100%
Nicklaus North	12%	52%	0%	37%	100%
Nita Lake Estates	9%	36%	0%	55%	100%
Rainbow Park	8%	90%	3%	0%	100%
Spring Creek	11%	20%	1%	68%	100%
Stonebridge	62%	38%	0%	0%	100%
Twin Lakes	0%	0%	0%	99%	100%
Village	0%	0%	0%	100%	100%
Village North	0%	0%	0%	100%	100%
Whistler Cay Estates	1%	57%	2%	39%	100%
Whistler Cay Heights	39/	44%	1.4%	3.9%	100%
Whistler Creek and Wayside	4%	9%	24%	63%	100%
Whistler Creek North	1%	15%	5%	79%	100%
Whistler Creek South	0%	11%	8%	81%	100%
Total	3%	27%	5%	65%	100%

No duplexes, more suites

More townhomes, less suites No duplexes, more suites

Low duplex, more suites

More duplex and townhomes

Housing utilization

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Higher seasonal staff numbers spilling further into market homes (from employer staff housing) exacerbating rental rates

Whistler's residential neighbourhoods are relatively low density providing opportunity for better land use

Each neighbourhood has some unique characteristics

Rising concerns with Tourist Accommodation use in residential properties

Looking ahead to the future



Growth expected to moderate in short term

For Whistler:

- Similarly expect moderation
- Pace of growth in last few years is not sustainable
- Peak times are hitting capacity limits

Looking ahead



Growth expected to moderate in short term



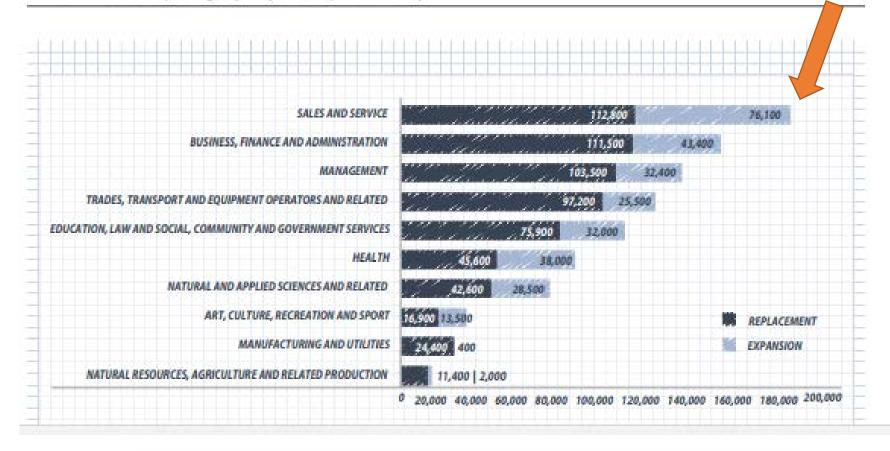
Single biggest challenge for the province is the aging population



Skilled labour shortage could cost B.C. billions, report says

Conference Board of Canada estimates shortage of 514,000 skilled workers in B.C. within a decade

By Roshini Nair, CBC News Posted: Dec 14, 2016 1:14 PM PT | Last Updated: Dec 14, 2016 1:14 PM PT



Revelstoke labour shortage reaches 'crisis' stage

Hotel rooms going uncleaned and hours being reduced due to lack of workers

Looking ahead



Growth expected to moderate in short term

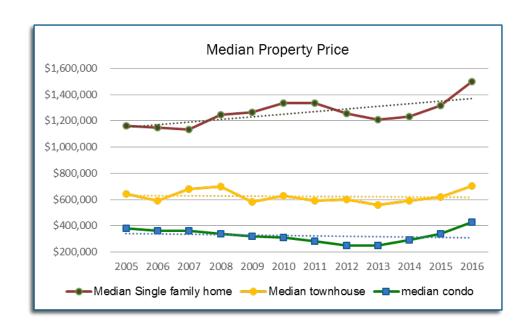


Single biggest challenge for the province is the aging population



Dynamics and desires would dictate smaller homes are needed to cater to our local workforce

Growing gap between multi-family and single family homes



Who Will Buy Baby Boomers' Homes?

MIMI KIRK APR 14, 2017 City Lab

Looking ahead



Growth expected to moderate in short term



Single biggest challenge for the province is the aging population



Dynamics would dictate smaller homes are needed to cater to our local workforce



Access to Squamish housing expected to continue to reduce, while Pemberton remains a viable option

Squamish home prices recently grew at a faster rate than Whistler ...

SF Detached	2014	2017	% change
Squamish	539,700	975,500	+81%
Whistler	960,100	1,637,300	+70%

Looking ahead



Moderated growth over the next 2-3 years



Single biggest challenge for the province is the aging population



Dynamics would dictate smaller homes are needed to cater to our local workforce



Access to Squamish expected to continue to reduce, while Pemberton remains a viable alternative



Without any change in current housing policies, it will be very challenging to continue to meet Whistler's resident housing targets

Our Community

70%	of working households have ≥ 2 workers living in the home
85%	Work full time – 1 or more jobs
55%	of permanent resident workforce live in rental housing
3 in 4	permanent residents rent market homes
60%	renters expect to have to move within 12 months
1 in 5	renters looking to buy their own home
>80%	of all residents support need for more resident restricted homes
> 75%	of all residents support increasing density in existing single family home neighbourhoods

Source: 2017 Whistler community housing survey

We also heard loud and clear from our community members about their concerns ...

Landlords are asking crazy rents

My ex-landlord is now using their property personally – for family & friends' vacations

Pemberton is cheaper but transit doesn't work for me

My neighbours home is being used for tourists

I've been waiting so long for a WHA home

I have to leave town with my family as its just too expensive now to make ends meet

We can't save for a down payment because we pay so much in rent

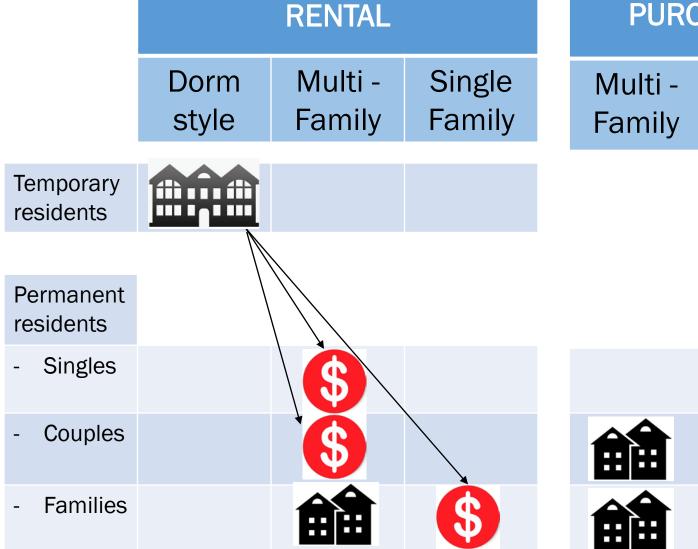
What about the bed cap?

Whistler's not the same – too much growth

So many large homes that are just not affordable

Housing Continuum





PURCHASE Multi - Single Family Family



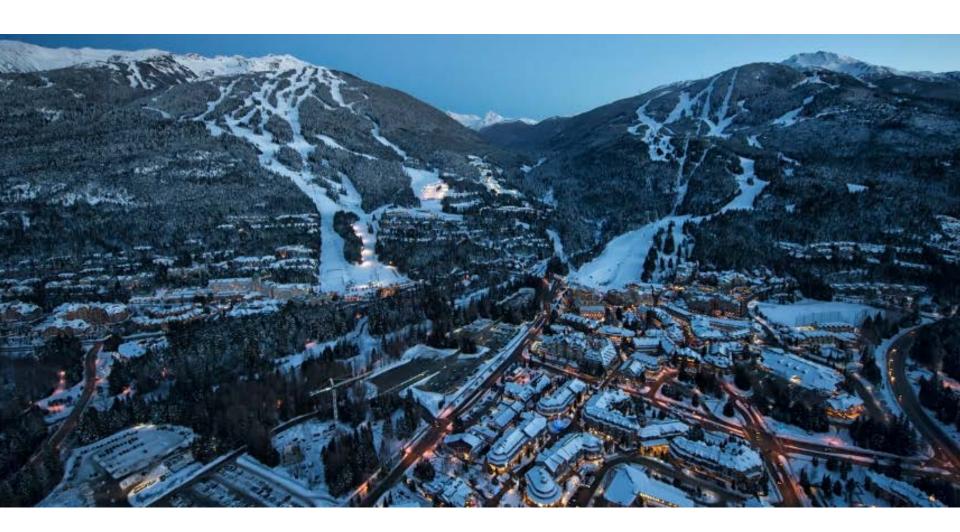
Our primary objective for housing



Ensure *appropriate and affordable* housing supply for both permanent and seasonal staff

• Create flexibility & diversity in housing product

So, how do we address the short term gap <u>and</u> secure housing for our workforce in the longer term too?







Recommendations

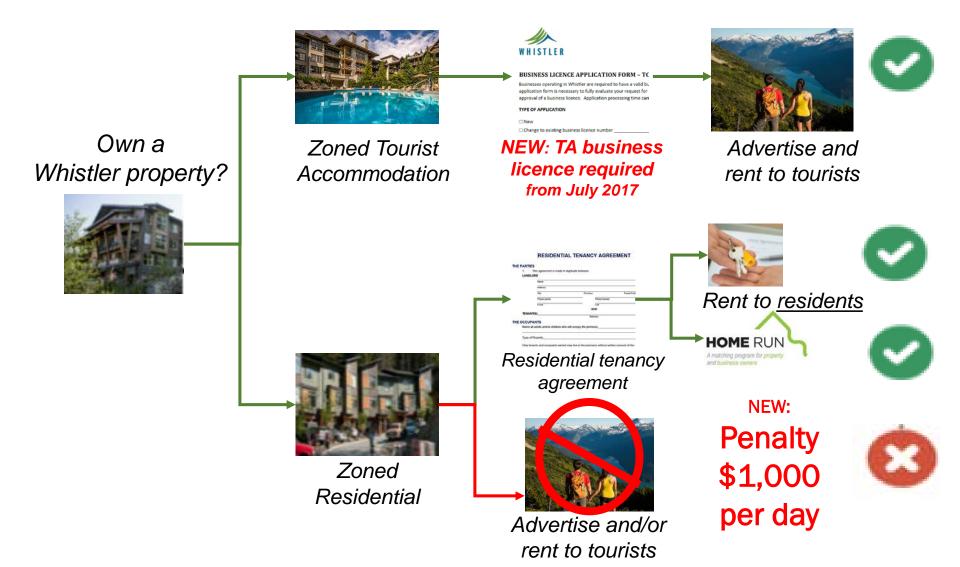
3 already in implementation phase

- Early deliverables focused on quick wins whilst still being sustainable longer term;
- Focus on improved utilization of our existing housing stock; and
- Update development charge contributions to support resident housing projects

4 new Proposed Recommendations



New legislation to ensure residential homes are not being used for tourist accommodations



NOTE: Temporary or otherwise commercial/tourist rental of a residential dwelling (including on an occasional basis) is not permitted under the Zoning Bylaw. Residential is a fixed place of living.



Continue to pursue the Home Run program to match resort businesses with property owners



homerun.whistlerhousing.ca

A matching program for **residential property owners to rent their properties to businesses** with the goal of increasing affordable housing supply to local residents.

Reputable Whistler businesses take full responsibility for the lease, including paying the rent and ensuring maintenance of the home.

Offers a legitimate rental revenue source for property owners who may have previously illegally relied on revenue from renting to tourists.

Success so far:

- Added homes for 30 employees
- Acted as a catalyst for homeowners to approach businesses directly 'referencing Home Run'

Ensure new construction developments are contributing to providing new employee housing

TARGET AUDIENCE:

Developers of new commercial, industrial and tourist accommodations that generate additional employees

Specifically,

- a. The bylaw change is intended to ensure ongoing charges **keep pace with inflation** to support the generation of funds for employee housing, and
- b. Bylaw Is to be applicable to relevant new developments which generate additional employees

- ✓ Contributions to housing reserves which will help fund new resident restricted housing developments
- ✓ Any significant new development to provide employee housing as condition of rezoning

EXPECTED OUTCOMES





Recommendations

3 already in implementation phase

- Early deliverables focused on quick wins – whilst still being sustainable longer term;
- Focus on improved utilization of our existing housing stock;
 and
- Update development charge contributions to support resident housing projects

4 new Proposed Recommendations

 Address the need for increased supply of affordable rentals and affordable ownership options



RMOW to build more resident restricted inventory to meet the needs of the permanent resident workforce

TARGET AUDIENCE:

Permanent Resident workforce

both renters and aspiring home owners

Specifically:

- a) RMOW investment of lands to WHA to build new resident restricted rental homes
- b) Complete evaluation of municipal owned lands for prioritizing resident restricted developments:
 - planning for Cheakamus Crossing expansion;
 - both rental and ownership opportunities;
 - while retaining longer term options for land assets as the community continues to evolve

- ✓ Current WHA projects will deliver
 230 new beds, or 50% increase in
 WHA rentals
- ✓ Address the rising waitlists for rental and ownership for permanent resident workforce



EXPECTED OUTCOMES

WHA new affordable rentals





1. 1310 Cloudburst (Lot 1A) – 27 new rental units, 75 employee beds Ready: Winter 2017



2. 1020 Legacy Way – 23 new rental units, 53 employee beds Ready: Winter 2018



- 3. 8350 Bear Paw Trail 20 new rental units, 39 employee beds Ready: Winter 2018
- 4. 1330 Cloudburst (Lot 1B) 40 new rental units, 60 employee beds Ready: Winter 2019



New & Expanded infill program to address loss of market homes

TARGET AUDIENCE:

Existing home owners

and aspiring home owners

- Consider new and expanded infill options including ability to stratify
- Apply to all neighbourhoods
- Review existing restrictions and incentives to ensure viable for both existing owners and future buyers

Conditions include ensuring additional homes created are housing employees; contribute to liveable and sustainable neighbourhoods;

- ✓ Targeting up to 50 new employee homes in existing neighbourhoods; neighbourhoods where local workforce currently cannot afford to live
- ✓ Helps address loss of market homes
- ✓ Allows existing owners 'stay-in' options to help manage rising costs of ownership eg liquidate some of their equity or generate rental revenue stream



EXPECTED OUTCOMES



New and expanded infill program to address loss of market homes

Multiple Suites

- Attached and/or detached



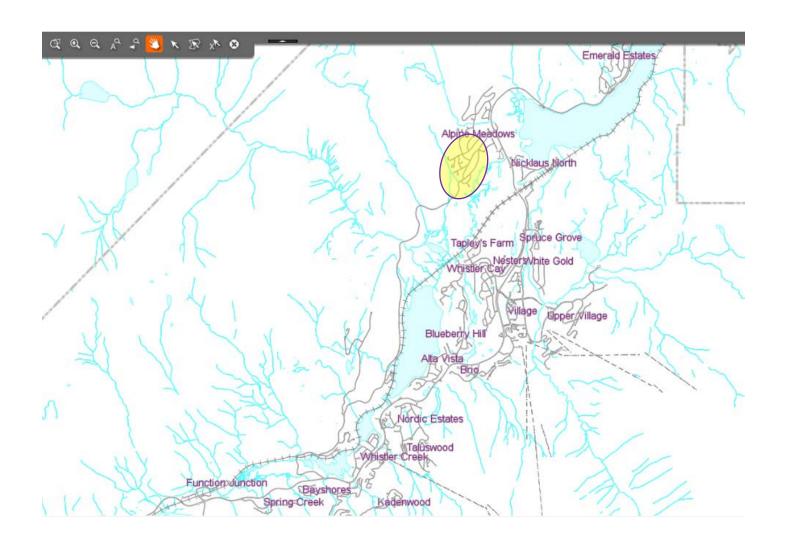
Duplex



Lot Split



Recommendation is for any of these types to be stratified and sold, creating additional new employee homes.



Expand from isolated zoning in Alpine South neighbourhood across Whistler more broadly – across all residential neighbourhoods



Allow for development of resident restricted rentals on private lands that may be currently under-developed

TARGET AUDIENCE:

- a. Employers to provide more staff housing
- b. Permanent resident renters

- Additional employer funded dorm style accommodations for seasonal staff housing
- Private development of resident restricted multi-family housing on existing privately owned sites that may currently be underdeveloped
- All evaluated for suitability of location, form and character, and housing types. Requires consistency with current and updated OCP.

- Enhanced participation by businesses to accommodate staff
- ✓ Alleviating some demand on market rentals by seasonal staff
- ✓ Targeting 100% resident restricted housing to ensure ongoing availability for employee use.
- More long term security of affordable rentals for permanent resident workforce
- ✓ Shares financial risk with the private sector

EXPECTED OUTCOMES



Further refine resident restricted (RR) program to protect employee housing

TARGET AUDIENCE:

- a. Employees eligible for resident restricted housing
- b. Abusers of the current system
- Restrict access to RR homes such that eligibility excludes:
 - a. Owners of market homes moving into RR
 - b. Households not working full time in Whistler
 - c. Non bona-fide self-employed individuals
- To ensure compliance with new government funding parameters, income thresholds will be established and monitored for all new WHA rental projects (eg BC Housing for lowmoderate income households - up to \$99,910 - dependent on the size of the rental unit)
- Establish an Income/asset verification framework to support the eligibility criteria
- More punitive penalties for offenses with additional enforcement powers

- Most of Whistler's workforce who are currently eligible employees will continue to be eligible (tighten to reduce leakage)
- ✓ A framework that enables more effective enforcement of the rules
- ✓ Increased community support for housing programs and reduced negative sentiment about misuse by a minority of residents





Recommendations

3 already in implementation phase

- New legislation to ensure residential homes are not being used for tourist accommodation
- Continue the Home Run program to match businesses with property owners
- Ensure new construction is contributing to new employee housing

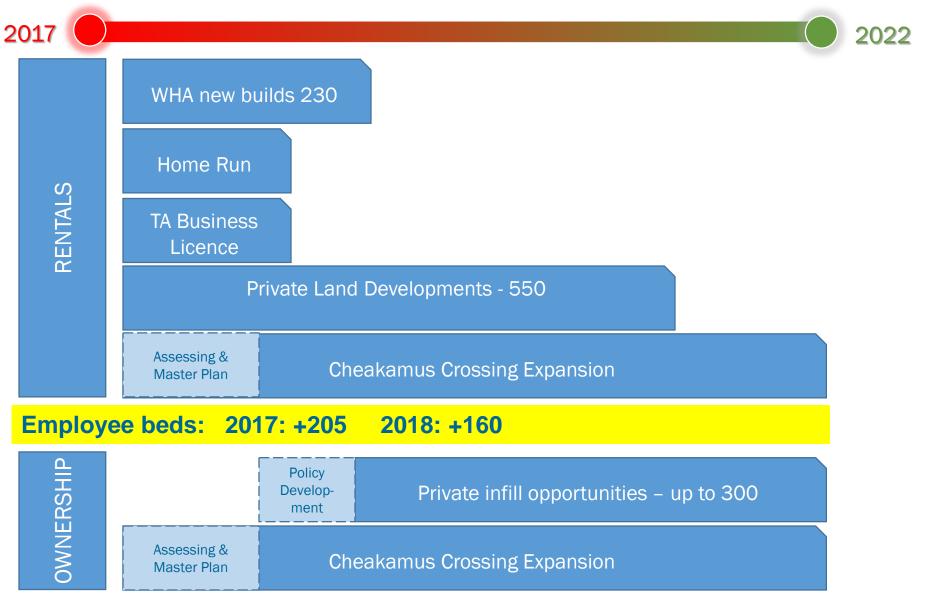
4 new Proposed Recommendations

- Build more RR homes to meet permanent resident workforce needs
- New and expanded infill options to address loss of market homes
- Allow for development of resident restricted rentals on private under-developed sites
- Further refine resident restricted (RR) program to protect employee housing

In Summary: A multi-pronged approach to alleviating pressure points



Opportunity to deliver 1,000+ resident restricted beds within 5 years



^{*} Ongoing monitoring to determine timing and phase future developments based on need



Next steps

Sept 11 – Mayor's Task Force on Resident Housing meeting

Oct 3 - Council Meeting

Draft Task Force recommendations - posted online following this presentation

Nov 2 – Whistler Community Forum

4.30 – 7.30pm: Grand Foyer, Whistler Conference Ctr

Nov 14 - Council Retreat

Incorporate into 2018 work plans, as appropriate

Dec / Jan - TF consider community feedback & finalize report to Council

Council Resolution:

 That Council direct staff to arrange a community engagement forum to seek feedback on the proposed recommendations, prior to finalizing the Task Force recommendations to Council.

