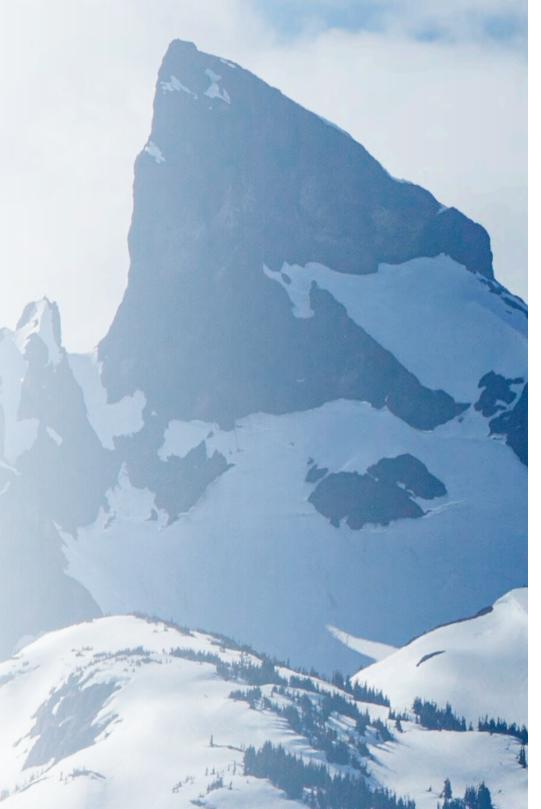
# 2023 Corporate Plan 2022 Annual Report

**Resort Municipality of Whistler** 





## **Table of Contents**

### 4 | Introduction | Part 1

- 5 Mayors Message
- 6 CAO's Message
- 7 Corporate Plan Framework
- 8 Corporate Plan on a Page
- 9 The RMOW, Municipal Responsibilities & Requirements
- 10 Organizational Chart
- 11 Municipal Council
- 12 Official Community Plan
- 13 Community Vision

### 14 | Corporate Initiatives | Part 2

19

- 15 2023 2026 Strategic Priorities
- 16 Strategic Priority 1 | Housing
- 17 Strategic Priority 2 | Climate Action
- 18 Strategic Priority 3 | Smart Tourism
  - Strategic Priority 4 | Community Engagement
- 20 Investing in the Community

### 23 | Annual Performance Reporting | Part 3

- 24 Annual Performance Reporting Summary
- 25 Core Community Indicator Summary

### 27 | Financial Reporting | Part 4

- 28 Director of Finance's Message
- 29 Permissive Tax Exemptions
- 30 Consolidated Financial Statements

# Land Acknowledgment

The Resort Municipality of Whistler is grateful to be on the shared, unceded territory of the Lilwat People, known in their language as Lilwat7úl, and the Squamish People, known in their language as Skwxwú7mesh. We respect and commit to a deep consideration of their history, culture, stewardship and voice.

# PART 1: INTRODUCTION

Mayor's Message

On behalf of the Resort Municipality of Whistler, I am pleased to present the 2023 Corporate Plan and 2022 Annual Report. This plan is a summary of our organization's structure, priorities, and financial position.

The end of 2022 brought a Municipal Election that introduced two new members to Council. Councillors Jessie Morden and Jeff Murl have enthusiastically dug into the work and we are lucky to have them. The Strategic Priorities summarized in this document are the result of extensive exploration of the needs we have today and the hopes we all share for the future of Whistler.

We are a community that welcomes the world. Council is focused in our support of Whistler's residents and the workers who make it all happen. Without the hard-working passionate people who call Whistler home we wouldn't be all that we are. The challenges we as a Resort Community face require careful attention and consideration. Decisions made today on Housing, Climate Action, Smart Tourism and Community Engagement have their greatest impact on the future livability and connection within our community. I encourage you all to take a close look at our key initiatives relating to these Strategic Priorities and get involved. Whistler will be better with you a part of the discussion!

Sincerely,

Jack Crompton Mayor

## CAO's Message

Since 2021, the Resort Municipality of Whistler, along with members from many Tourism and Community organizations, took part in Transformative Scenario Planning. This process and the development of four stories of Whistler's future – The Whistler Sessions Scenarios – were initiated with the goal of bringing Whistler together to explore different possible futures and discover what we must stop, start, and keep doing to shape a future we want.

This collaborative process uncovered the possibility of increased division and polarization that we see in each of the four scenarios, and in-turn provided clarity on the antidote: more connection.

We invested significant time and energy into an Indigenous-led bid for the 2030 Olympic and Paralymic Winter Games, and while it wasn't successful, renewed regional collaboration and energy for future possibilities was sparked.

Last summer we looked at the RMOW's internal structure with the goal of aligning our processes, people and objectives with what we see in our future. This review highlighted an opportunity to align those of our teams with a common aim and revealed the need to improve our community engagement coordination and design. Our internal structure was reorganized more strategically to respond to these needs, and a new Division was defined: Community Engagement and Cultural Services.

This restructuring will allow for efficiencies in providing core services which continue to be the primary deliverable of the RMOW. Simultaneously, our newly appointed Council introduced Housing, Climate Action, Smart Tourism and Community Engagement as the four new Strategic Priorities. These priorities will guide the decisions of Council and the work of our five divisions as we continue to provide important places and spaces for connection in the community

Sincerely,

Ginny Cullen Chief Administrative Officer

# **CORPORATE PLAN FRAMEWORK**

The Resort Municipality of Whistler Corporate Plan is the organization's annual planning and reporting document. The Corporate Plan is updated in June each year and provides both a planning and reporting function. It includes an overview of the organization and its activities, as well as progress measurement and the previous year's Annual Report including the organization's audited financial statements. It also provides an orientation to several other guiding documents contribute to the work of the Resort Municipality of Whistler.

The Official Community Plan sets long-term community direction and includes the Community Vision and policies that guide decisions on community planning.

The Strategic Plan is a set of priorities and initiatives set out by Council and the Senior Management Team for the 2022-2026 term of Council.

The Organizational Work Plan for 2023 highlights work areas and projects for each of the five divisions. While much of this work falls within the provision of day to day municipal programs and services, the Strategic Priorities of Council establish a focus and intention for all organizational work and development during this term.

The Five-Year Financial Plan is the organization's budget, which is approved by Council annually for the coming five years.



### **CORPORATE PLAN ON A PAGE**

Whistler: A place where our community thrives, nature is protected and guests are inspired.

STRATEGIC PRIORITIES HOUSING Expedite the delivery of and longer-term planning for employee housing implement a Housing Action Plan	CLIMATE ACTION	<b>COMMUNITY ENGAGEMENT</b>	SMART TOURISM
Completion of Cheakamus Crossing Phase (Lots 2, 3, 5) by 2026 Advance Private Sector Employee Housing Initiative projects Work with community partners on long-tern housing strategy	Implementation Plan Improve infrastructure to support EV vehicles and increase services needed to grow active transportation and transit	Innovate on engagement channels and increase community engagement Opportunities Improve information sharing regarding local government process and decisions Support new GM role to strengthen community linkages Conduct committee review and implement identified improvements	<ul> <li>Refine understanding of capacity constraints with Balance Model</li> <li>Explore potential initiatives and metrics and research tourism advancements in other leading destinations</li> <li>Design parks infrastructure, programming and transportation options to encourage dispersion</li> <li>Provide opportunities for visitors to contribute, participate and learn about Whistler's culture</li> </ul>



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## THE RMOW, MUNICIPAL RESPONSIBILITIES AND REQUIREMENTS

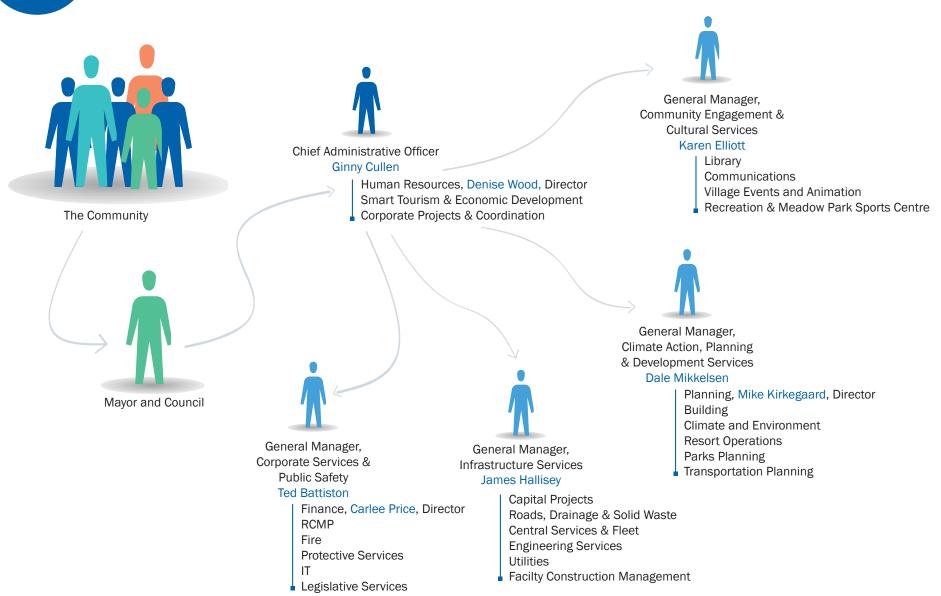
Incorporated in 1975, the Resort Municipality of Whistler (RMOW) is Whistler's municipal government led by an elected Council and administered by an executive team and staff on behalf of 14,000 permanent residents. The jurisdiction of the municipality spans an area of 24,500 hectares comprised of neighbourhoods, commercial areas, parks, lakes, trails and mountain environments.

The powers and responsibilities of all municipalities in British Columbia are regulated through the Local Government Act and the Community Charter. Whistler is also granted additional unique provisions defined by the Resort Municipality of Whistler Act (1975), which establishes the additional purpose to "promote, facilitate and encourage the development, maintenance and operation of a resort promotion area," working closely with other resort partners to further the resort community's overall success and support its average daily "population" of around 30,000 people.

The RMOW is committed to meaningful engagement and working in partnership with the community as well as First Nations, provincial, and federal governments. The RMOW is guided by Whistler's Official Community Plan.



# **ORGANIZATIONAL CHART**



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# MUNICIPAL COUNCIL

Municipal Council represents the citizens of Whistler and provides community leadership by serving as the legislative and policy-making body of the municipality. Mayor and Council approve policy and budgets and provide direction to the Chief Administrative Officer.



Mayor Jack Crompton



Councillor Arthur De Jong



**Councillor Jen Ford** 







 Councillor Jeff Murl

Murl

RESORT MUNICIPALITY OF WHISTLER

11|CORPORATE PLAN

**OFFICIAL COMMUNITY PLAN** 

The Official Community Plan (OCP) is the Resort Municipality of Whistler's most important guiding document that sets long-term community direction. The Corporate Plan is created within the context of the foundation laid in the Official Community Plan.

The OCP policies guide decisions on an array of areas associated with community planning and land use management for the RMOW.

The OCP also contains the Community Vision for Whistler that articulates the high level aspirations for our resort community, describing what we collectively seek to achieve now and over Whistler's long-term future. **Official Community Plan chapters:** 

- Reconciliation with Lil'wat Nation and Squamish Nation
- Growth Management
- Land Use and Development
- Economic Viability
- Natural Environment
- Health, Safety and Well-being
- Learning, Culture and Recreation
- Climate Action and Energy
- Transportation
- Infrastructure



## **COMMUNITY VISION**

Whistler: A place where our community thrives, nature is protected and guests are inspired.



- Our resort community thrives on mountain culture and the nature that surrounds us.
- We protect the land the forests, the lakes and the rivers, and all that they sustain.
- We enjoy a high quality of life in balance with our prosperous tourism economy.
- We seek opportunities for innovation and renewal.

- We recognize the value of our history and the foundations of our resort community.
- We honour those who came before us and respect those who will come after us.
- We move forward with the Lil'wat Nation and Squamish Nation and reconcile with the past.
- We value our relationships and work together as partners and community members.



# **PART 2 :** CORPORATE INITIATIVES





# 2023-2026 STRATEGIC PRIORITIES

The 2023-2026 Strategic Plan was adopted by Council in February 2023 and sets out the high level direction of the Resort Municipality of Whistler to help shape community progress during this term of Council. Four strategic priority areas are each supported by key initiatives to move them forward, while four areas of specific focus underpin all work as the organization provides service to the community.

AREAS OF SPECIFIC FOCUS

Strengthen relationships with Lil'wat Nation and Squamish Nation.

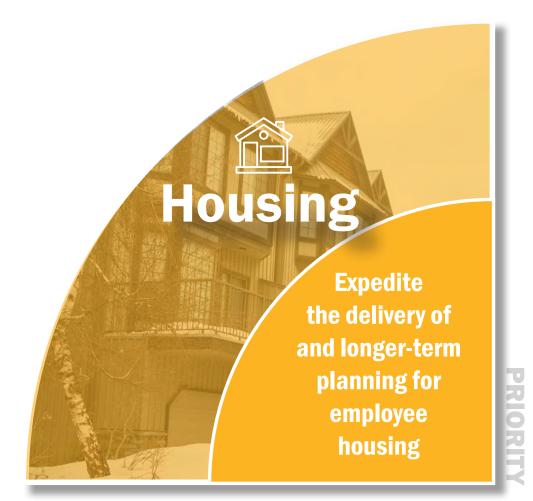
Allow room for innovative problem solving and approaches.

Articulate Whistler's capacity constraints and future implications.

Seek non-tax revenue sources.









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Implement a Housing Action Plan.

Deliver two new Cheakamus Crossing additional employee rental buildings (Lots 2,3,5) by 2026.

Advance Private Sector Employee Housing Initiative projects.

Work with community partners on long-term housing strategy.

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## **STRATEGIC PRIORITY 2 | CLIMATE ACTION**

# **Climate** Action

Mobilize municipal resources toward the implementation of the Big Moves Climate Action Plan

# PRIORITY

# Climate Action

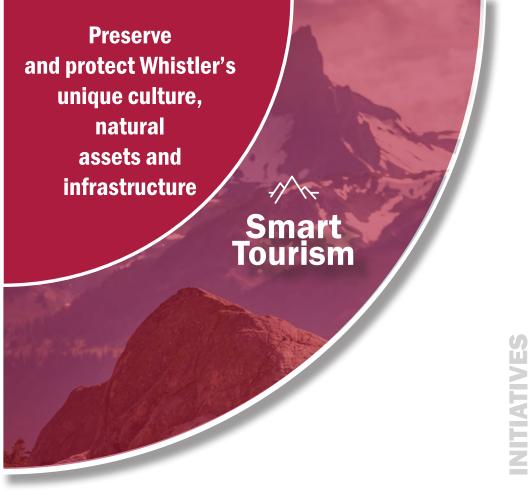
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- Progress the Big Moves Climate Action Implementation Plan.
- Improve infrastructure to support EV vehicles and increase services needed to grow active transportation and transit.
- Update the Whistler Evacuation Plan and increase education and awareness on wildfire risk.
- Accelerate the pace of wildfire protection activities across the community.



# STRATEGIC PRIORITY 3 | SMART TOURISM

# PRIORITY





# **Smart Tourism**

- Refine understanding of capacity constraints with Balance Model.
- Explore potential initiatives and metrics and research Tourism advancements in other leading destinations.
- Design parks infrastructure, programming and transportation options to encourage dispersion.
- Provide opportunities for visitors to contribute, participate and learn about Whistler's culture.

# STRATEGIC PRIORITY 4 | COMMUNITY ENGAGEMENT



# 

# **Community Engagement**

- Innovate on engagement channels and increase community engagement opportunities.
- Improve information sharing regarding local government process and decisions.
- Support new GM role to strengthen community linkages.
- Conduct committee review and implement identified improvements.



# **INVESTING IN THE COMMUNITY**

While a substantial amount of work done at the municipality is reflected through day-to-day operations, project plans are dominated by community reinvestment, infrastructure and programming to progress our community and corporate indicators. Highlighted below are some of those projects from 2022 and into 2023.



#### Green Building Policy Update

On Dec 6, 2022 Council endorsed revisions to the Green Building Policy. Originally adopted in 2008, the policy was updated to reflect energy efficiency requirements for new buildings outlined in the province's BC Energy Step Code and included updates to reflect the RMOW's current sustainability and climate action goals. The policy was finalized and brought forward to Council following significant engagement with the community and industry representatives.



#### Water System Upgrades

Construction continues for the multi-year the Alta Vista Services Upgrade Project. This project includes upgrades to water and sanitary services, storm water drainage, road and Valley Trail infrastructure. In 2023 work will begin for the South Whistler Water Supply upgrade project. The first phase will include the installation of new water main sections to allow the integration of the existing water systems in Function Junction and Cheakamus Crossing. Phase II of the project will involve building a water pump and pH treatment station located adjacent to the existing Cheakamus Crossing well and pump station. Work is also underway on a water conservation bylaw for the community.



#### **Rainbow Park Improvements**

After 35 years as one of Whistler's most popular destination parks, a refresh of Rainbow Park is underway to improve the overall experience for a growing number of park users. Phase 1 improvements to Rainbow Park were completed Fall 2022. These included a new Valley Trail connection to Alta Lake Road, landscape improvements, reconfiguration and expansion of the existing paved parking area to better accommodate shuttle buses, accessible parking, commercial delivery, and short-term public loading and unloading areas. Phase 2 will see the park closed during the summer of 2023 to complete improvements on the park lands and waterfront. Once completed the park will offer a larger beach, more trees and shade, expanded gathering and picnic spaces, updated and added dock areas, improved accessibility and more. The Rainbow Park Rejuvenation Project is 100 per cent funded by the Province of BC through the Resort Municipality Initiative (RMI) program.



## **INVESTING IN THE COMMUNITY**

#### Community Enrichment Program

In 2022 the Resort Municipality of Whistler awarded \$151,800 in grant funding to 34 local not-for-profit organizations and societies and in 2023 provided \$167,113 to 39 organizations. The Community Enrichment Program funds support the delivery programs throughout the community spanning the categories of environment, social service, community service, recreation and sport, and arts and entertainment, benefit the Resort Municipality of Whistler and move the community closer to its Official Community Plan Vision.



#### Fuel Thinning and FireSmart Program Continued

Continued measures are ongoing to help reduce the risk of wildfires through the continuation of Fuel Thinning and the FireSmart Program. The Riverside (Cheakamus Crossing), Taluswood and Rainbow areas were identified for fuel thinning treatment in 2022. This treatment included the removal of ground brush and debris, and the pruning of lower branches and tight second-growth trees to limit fire growth, severity, and aid in fire suppression efforts. An additional 12 areas will be treated thanks to a \$10 million in funding from the Government of Canada. The municipality also offered three free FireSmart programs to educate residents and supply tools to reduce the risk of wildfire within neighbourhoods and on private property last year. The FireSmart Home Assessments, Work Day Program and Community Chipper Service were offered thanks to funding from the Province's Community Resiliency Investment fund. In 2023 a three-year FireSmart Strategic Plan will be formalized and a new Wildfire Defense Plan will be developed.



#### Walter Zebrowski Interpretive Panel

An interpretive panel was unveiled at Eva Lake Park in celebration of Wladyslaw (Walter) Zebrowski and his contributions to Whistler. Zebrowski was a founding member of the Whistler Volunteer Fire Department, the Whistler Chamber of Commerce and the Rotary Club of Whistler. He was integral to the development of the first water supply system in Whistler, brought television reception to the community in 1970, and in 1971 was named Citizen of the Year. Eva Lake Park, created by Zebrowski in 1973, was named after his daughter.



#### Village Waste Stream Audit

In response to the comprehensive waste audit of the RMOW streetscape waste system, completed in conjunction with the Association of Whistler Area Residents for the Environment (AWARE), the RMOW worked with local businesses to standardize single-use items throughout the municipality to support a consistent compost stream and ensure easy understanding for all guests and residents.



## **INVESTING IN THE COMMUNITY**

#### E-Bike fleet for Resort Operations Teams

The Resort Municipality introduced a fleet of customized cargo e-bikes to the Landscape and Village Services teams to carry-out day-to-day work through spring, summer and fall 2022. This first fleet was used as a test group to understand potential vehicle-use reduction and in commitment of the Big Moves Strategy. The RMOW also transitioned away from many gas-powered hand-operated power tools to electric.



#### Return to Transit Loyalty Program

Council endorsed the Return to Transit Loyalty Program to welcome riders back to transit following B.C.'s longest transit strike. Service resumed June 22, 2022 with an initial period of free transit followed by promotional rates on transit passes across the entire Whistler Transit system. Transit is a high priority for the community and in 2023, work will focus on routing with the goal to provide more reliable transit and further increase ridership. Corridor-wide work is ongoing to work toward the potential of a regional transit system.



#### 4500 Northlands - Phase 2 Engagement

Located at 4500 Northlands Boulevard, the mostly undeveloped and privately owned lands present a significant opportunity for the resort community to shape a large development parcel within Whistler. The community had multiple opportunities to provide feedback on the Phase 2 concepts in-person and through the RMOW's online engagement platform. The Phase 2 concepts provided an opportunity for staff to hear community priorities for the site and to inform the development of a preferred concept in Phase 3 of the rezoning process. Feedback from the community is being integrated into a preferred concept which will be presented to Council in 2023 for direction to proceed with drafting bylaws.



#### **Recreation Trails Strategy**

The RMOW is leading the development of a non-motorized Recreation Trails Strategy (RTS) that will guide direction related to trail and trail-related amenity development, improvement, access, funding and management. In Whistler, trails exist on municipal property, crown land, private property, and in some cases leased land making decisions related to Whistler's trail networks complex. The purpose of the RTS is to guide how decisions are made related to trail management and development in Whistler. The Recreation Trails Strategy will not specify the number, location or types of trails, which will be the focus for a future and more detailed non-motorized Trails Master Plan.



# PART 3: ANNUAL PERFORMANCE REPORTING





# **ANNUAL PERFORMANCE REPORTING SUMMARY**

Since 1993, the RMOW has been monitoring and reporting on key indicators related to Whistler's social, economic and environmental performance, and Whistler's progress toward the community's vision. This monitoring program benefits the resort community by:



The monitoring and reporting results include data from various organizations including Tourism Whistler, Statistics Canada, local utility providers, as well as municipal surveys such as the Whistler Community Life Survey, and internal data compiled from RMOW departments. Key indicators were chosen through extensive community engagement, and each represents an important variable to help understand how Whistler is growing, changing and evolving over time.

The following section summarizes our Core Community Indicators and Corporate Performance Indicators.



## ANNUAL PERFORMANCE REPORTING SUMMARY

Community Monitoring Indicators are categorized under the four pillars of the community vision established within the RMOW's Official Community Plan. The graphics below summarize these pillars and the number of indicators trending in a positive, consistent, or negative direction. To review in detail the approximately 90 community indicators, visit our interactive Community Monitoring Dashboard at performance.whistler.ca





# **ANNUAL PERFORMANCE REPORTING SUMMARY**

### **WHISTLER FACTS AND FIGURES**

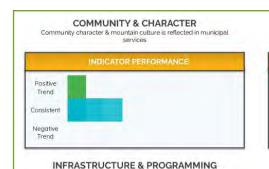
 The Resort Municipality of Whistler compiles and monitors key Whistler facts and figures information including:
 ✓ Population, development, land use, and recreation

visitation trends; and ✓ Demographic, socio-economic, and household characteristics for Whistler's permanent resident population.

Detailed information and data can be found at performance.whistler.ca

Core community indicators are used to measure our community's progress toward our identified priorities. These indicators represent the collective progress of the community, and while municipal staff do not have exclusive control or responsibility for them, the municipality is a key contributor toward these outcomes. These indicators provide meaningful targets to define the RMOW's aspirations and inform our actions.

To review and interact with the Corporate Plan Performance Reporting data, visit <u>performance.whistler.ca</u>



Corporate policies & operations ensure continuous excellence in infrastructure. facility & program management INDICATOR PERFORMANCE Positive Trend Consistent Negotive Trend

FINANCIAL HEALTH
Corporate financial health is optimized to ensure long-term community
success
INDICATOR PERFORMANCE
Positive
Trend
Consistent
Negative
Trend





A high level of accountability: transparency and community engagement is maintained

INDICATOR PERFORMANCE

Positive
Trend
Consistent
Negative
Trend

LOCAL ECONOMY A vibrant local economy and safe, resilient resort community is effectively reinforced by organizational activities





# PART 4: FINANCIAL REPORTING



## **Director of Finance's Message**

I am pleased to present the audited financial statements of the Resort Municipality of Whistler (RMOW) for the year ending December 31, 2022. Council has delegated the responsibility for the integrity and objectivity of the financial information contained in the consolidated financial statements to the management of the RMOW. The consolidated financial statements, which in part, are based on informed judgments and estimates, have been prepared by staff in accordance with Canadian public sector accounting standards for local governments and in compliance with Section 167 of the Community Charter. The municipality continues to be in a strong position on Net Financial Assets. This is reflected by the size of cash and investment balances and long-term investment holdings, relative to liabilities. Net Financial Assets of the municipality, as shown on the Consolidated Statement of Financial Position (CSFP) have increased by \$23.5 million. Tangible capital assets have increased by \$1.5 million to \$514.5 million. Properties under development, which includes the Cheakamus Crossing employee housing development, increased by \$4.6 million. Operationally, 2022 saw the early post-pandemic recovery take firm hold mid-year with tourist visitation continuing to accelerate right through December.

Having seen its organizational resilience challenged both by the COVID-19 pandemic beginning in 2020 and by a cybersecurity incident in 2021, the RMOW shifted its focus in 2022 to flexing service delivery in the face unexpected strength in tourist visitation. Small changes to the composition of expenditures relative to prior years was the result. Spending on Village, Events, and Animation grew with the return of the Summer Concert Series. Inflation effects were evident throughout the organization as the costs for nearly everything purchased in the course of normal operations increased. Heading into 2023, a moderating economic and tourism recovery paired with an expected return to normal levels of price inflation should provide an added level of predictability and stability to operations for the RMOW.

Throughout the year, the senior management team and the finance department have received support and guidance from the Audit and Finance Committee, as well as Council, and the annual report is an opportunity to share the financial results of the municipality with our community.

Carlee Price Director of Finance

# PERMISSIVE TAX EXEMPTIONS

Council has granted exemptions from municipal property taxes, as permitted by the Community Charter, for the following general purposes: Land and improvements surrounding a statutorily exempt building for public warship Properties owned or held by a not-for-profit organization whose purpose is to contribute to the well-being of the community with the provision of cultural, social, educational or recreational services.

Organizations that own property for which a permissive exemption has been provided are exempt from municipal property value taxes, but continue to pay municipal fees and parcel taxes for water, sewer and solid waste. The table to the right provides information about the amount of property value taxes that have been exempted during 2023.

\$ 261,770	• Audain Art Museum
\$ 1,1 <b>8</b> 1	<ul> <li>Emerald Forest - Lot A</li> </ul>
\$ 1,714	Emerald Forest - Lot
\$ 42,319	<ul> <li>High Performance Centre and Lodge</li> </ul>
\$ 28,285	• Our Lady of the Mountains Catholic Church
\$ 65,800	<ul> <li>Squamish Lil'wat Cultural Centre</li> </ul>
\$ 2,225	Whistler Children's Centre
\$ 18,550	Whistler Community Services Society
\$ 8,894	<ul> <li>Whistler Mountain Ski Club</li> </ul>
\$ 79,166	Whistler Sliding Centre
\$ 17,931	Whistler Community Church
\$ 3,299	<ul> <li>Zero Ceiling Society</li> </ul>



# **CONSOLIDATED FINANCIAL STATEMENTS**

The Consolidated Financial Statements can be found in the following pages.

30 | CORPORATE PLAN

RESORT MUNICIPALITY OF WHISTLER

Resort Municipality of Whistler Consolidated Financial Statements For the year ended December 31, 2022

#### Resort Municipality of Whistler December 31, 2022

#### Council

Mayor Councillors Jack Crompton Arthur De Jong Cathy Jewett Jeff Murl Jen Ford Jessie Morden Ralph Forsyth

#### Appointed Officers

Chief Administrative Officer Director of Finance General Manager of Corporate and Community Services General Manager of Infrastructure Services General Manager of Resort Experience Corporate Officer Director of Human Resources Director of Planning Virginia Cullen Carlee Price Ted Battiston James Hallisey Jessie Gresley-Jones Pauline Lysaght Denise Wood Mike Kirkegaard

#### Solicitors

Young Anderson

Bankers

Royal Bank of Canada BlueShore Financial

Auditors

BDO Canada LLP

Police

**Royal Canadian Mounted Police** 

### Resort Municipality of Whistler Consolidated Financial Statements For the year ended December 31, 2022

	Contents
Management's Responsibility for Financial Reporting	2
Independent Auditor's Report	
Consolidated Financial Statements	
Consolidated Statement of Financial Position	6
Consolidated Statement of Operations	7
Consolidated Statement of Change in Net Financial Assets	8
Consolidated Statement of Cash Flows	9
Notes to Consolidated Financial Statements	10 - 28
Schedule 1 - Consolidated Schedule of Reserves	29
Schedule 2 - Consolidated Schedule of Debt	30
Schedule 3 - Consolidated Schedule of Government Transfers and Grants	31

#### Resort Municipality of Whistler December 31, 2022

#### Management's Responsibility for Financial Reporting

The Council of the Resort Municipality of Whistler ("RMOW") has delegated the responsibility for the integrity and objectivity of the financial information contained in the consolidated financial statements to the management of the RMOW. The consolidated financial statements which, in part, are based on informed judgments and estimates, have been prepared by management in accordance with Canadian public sector accounting standards, which have been applied on a basis consistent with that of the preceding year.

To assist in carrying out their responsibility, management maintains an accounting system and internal controls to provide reasonable assurance that transactions are executed and recorded in accordance with authorization, and that financial records are reliable for preparation of financial statements.

The Mayor and Council oversee management's responsibilities for the financial reporting and internal control systems. Mayor and Council review internal financial statements on a regular basis, and the Audit and Finance Committee meets periodically with management and the independent auditors to satisfy themselves that management's responsibilities are properly discharged. Council annually reviews and approves the consolidated financial statements.

The RMOW's independent auditors, BDO Canada LLP, are engaged to express an opinion as to whether these consolidated financial statements present fairly the RMOW's consolidated financial position, financial activities and cash flows in accordance with Canadian public sector accounting standards. Their opinion is based on procedures they consider sufficient to support such an opinion in accordance with Canadian generally accepted auditing standards.

The consolidated financial statements have, in management's opinion, been properly prepared within reasonable limits of materiality and in accordance with Canadian public sector accounting standards.

Carlee Price Director of Finance May 3, 2023



Tel: 604-932-3799 Fax: 604-932-3764 www.bdo.ca BDO Canada LLP 202-1200 Alpha Lake Rd. Whistler, BC V8E 0H6

#### Independent Auditor's Report

To the Mayor and Council of the Resort Municipality of Whistler

#### Opinion

We have audited the consolidated financial statements of the Resort Municipality of Whistler and its controlled entities (the "Consolidated Entity"), which comprise the Consolidated Statement of Financial Position as at December 31, 2022 and the Consolidated Statements of Operations, Change in Net Financial Assets and Cash Flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Consolidated Entity as at December 31, 2022 and its consolidated results of operations, change in net financial assets and cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Basis for Opinion

We conducted our audit in accordance with Canadian generally-accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Consolidated Financial Statements* section of this report. We are independent of the Consolidated Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Consolidated Entity's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Consolidated Entity, or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Consolidated Entity's financial reporting process.



Tel: 604-932-3799 Fax: 604-932-3764 www.bdo.ca BDO Canada LLP 202-1200 Alpha Lake Rd. Whistler, BC V8E 0H6

Independent Auditor's Report

Auditor's Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally-accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally-accepted auditing standards we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the consolidated financial statements whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances. But not for the purpose of expressing an opinion on the effectiveness of the Consolidated Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Consolidated Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However future events or conditions may cause the Consolidated Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.



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Independent Auditor's Report

• Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Consolidated Entity to express an opinion on the consolidated financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

BDO Canada LLP

**Chartered Professional Accountants** 

Whistler, British Columbia May 3, 2023

### Resort Municipality of Whistler Consolidated Statement of Financial Position

2022	2021
10,500,279	\$ 23,705,119
16,575,027	9,468,460
95,389,270	81,592,062
1,898,442	1,844,932
124,363,018	116,610,573
25,359,592	25,409,704
461,700	467,800
927,804	998,900
4,056,311	3,725,145
2,382,760	2,390,841
38,032,037	53,978,105
71,220,204	86,970,495
53,142,814	29,640,078
28,461,956	23,881,905
497,918	471,430
1,403,922	1,071,702
514,457,194	512,951,213
544,820,990	538,376,250
597,963,804	\$ 568,016,328

Carlee Price, Director of Finance

The accompanying summary of significant accounting policies and notes are an integral part of these consolidated financial statements.

### Resort Municipality of Whistler Consolidated Statement of Operations

For the year ended December 31	2022 Financial Plan	=-==	2021 Actual
	(Note 17)		
Revenue (Note 20) Taxation revenue (Note 12) Government transfers and grant revenue (Schedule 3 Fees and charges (Note 13) Investment income Works and services charges Gain (loss) on disposal of tangible capital assets Income from government business enterprises (Note 1 Other income	33,311,207 1,719,235 690,000 - 5) - 1,789,997	21,150,875 32,930,184 3,063,896 498,849 31,356 53,510 2,724,574	<pre>\$ 49,389,553 15,844,853 30,971,101 2,093,291 824,590 (321,966) 53,450 1,761,683</pre>
Property sales revenue (Note 18)	48,280,000	44,106,103	-
	155,013,070	157,644,060	100,616,555
Expenses (Note 20) General government services Resort experience Infrastructure services Corporate and community services Infrastructure maintenance Controlled entities	8,300,708 15,205,730 24,806,735 28,715,447 47,208,267 28,780,615	12,567,030 14,049,015 24,208,773 27,093,102 22,470,018 27,308,646	8,328,411 12,682,518 23,803,823 25,349,695 21,094,630 5,888,296
	153,017,502	127,696,584	97,147,373
Annual surplus Accumulated surplus, beginning of year	1,995,568 568,016,328	29,947,476 568,016,328	3,469,182 564,547,146
Accumulated surplus, end of year	\$ 570,011,896	\$ 597,963,804	\$ 568,016,328

### Resort Municipality of Whistler Consolidated Statement of Change in Net Financial Assets

For the year ended December 31	2022 Financial Plan										2021 Actual
	٩)	lote 17)									
Annual surplus	\$ 1,995,	568 \$	29,947,476	\$	3,469,182						
Acquisition of tangible capital assets Amortization of tangible capital assets Loss (gain) on disposal of tangible capital assets Proceeds on sale of tangible capital assets	(17,585, 17,084,	•	(17,556,034) 15,932,770 (31,356) 148,639		(19,026,138) 15,477,381 321,966 94,021						
	(500,	803)	(1,505,981)		(3,132,770)						
Use (purchase) of supplies inventory Net use (acquisition) of prepaid expenses Investment in properties under development Costs of developments sold	(2,402,	- - 529) -	(26,488) (332,220) (23,319,946) 18,739,895		5,552 146,850 (20,681,281) -						
	(2,402,	529)	(4,938,759)		(20,528,879)						
Change in net financial assets for the year	(907,	764)	23,502,736		(20,192,467)						
Net financial assets, beginning of year	49,832,	545	29,640,078		49,832,545						
Net financial assets, end of year	\$ 48,924,	781 \$	53,142,814	\$	29,640,078						

Resort Municipality of Whistler Consolidated Statement of Cash Flows

For the year ended December 31	2022	2021
Cash provided by (used in)		
Operating transactions		
Annual surplus Items not utilizing cash:	\$ 29,947,476 \$	3,469,182
Amortization	15,932,770	15,477,381
Revaluation of landfill post-closure care costs Loss (gain) on disposal of capital assets	(71,096) (31,356)	27,444 321,966
Revaluation of post employment benefits	(6,100)	2,900
Income from government business enterprises	(53,510)	(53,450)
Changes in non-cash working capital balances	(7 104 647)	(2 4 90 7 70)
Accounts receivable Accounts payable	(7,106,567) (50,112)	(2,680,779) (14,428,146)
Other non-cash working capital balances	(35,623)	1,463,264
Net cash provided by operating transactions	38,525,882	3,599,762
Capital transactions		
Cash used to acquire tangible capital assets	(17,556,034)	(19,026,138)
Proceeds on sale of tangible capital assets	148,639	94,021
Investment in properties under development	(23,319,946)	(20,681,281)
Costs of developments sold	18,739,895	-
Net cash used in capital transactions	(21,987,446)	(39,613,398)
Investing transactions		
Sale (purchase) of portfolio investments	(13,797,208)	2,214,037
Financing transactions		
Debt proceeds	-	23,666,304
Repayment of debt	(15,946,068)	(12,281,614)
Net cash provided by financing transactions	(15,946,068)	11,384,690
Decrease in cash during the year	(13,204,840)	(22,414,909)
Cash, beginning of year	23,705,119	46,120,028
Cash, end of year	\$ 10,500,279 \$	23,705,119
Supplemental information		
Interest paid	\$ 1,575,642 \$	1,305,299
	φ 1,070,012 ψ	1,000,277

1. Significant Accounting Policies

The Resort Municipality of Whistler ("RMOW") is responsible for preparation and fair presentation of its consolidated financial statements in accordance with Canadian public sector accounting standards ("PSAS") using guidelines developed by the Public Sector Accounting Board. The accounting policies of the RMOW include the following:

Reporting Entity These consolidated financial statements consolidate the accounts of all the Funds of the RMOW and all entities controlled by the RMOW. Controlled entities include:

591003 BC Ltd.	Ownership of a portion of Emerald Forest parklands.		
Emerald Forest Trust	Recipient of Emerald Forest parklands.		
Whistler 2020 Development Corporation	Develops and subsequently sells affordable employee housing and market value lots in Whistler.		
Whistler Housing Authority Ltd.	Provides, administers, and manages resident restricted housing for individuals and families that live and work in Whistler.		
Whistler Valley Housing Society	Provides low-income housing in Whistler.		
Whistler Village Land Co. Ltd.	Owns and operates various parking and other structures in Whistler.		
Cash is made up of the total of the bank account balances of the RMOW and its controlled entities, petty cash and operating till floats.			
Public sector accounting standards require that trusts administered by a government should be excluded from the government reporting entity (see Note 16).			
Portfolio investments include term deposits, bonds, bond funds and Municipal Finance Authority of British Columbia (MFA) pooled investments. Portfolio investments are carried at cost plus accrued interest, and are written down to net realizable value when there has been, in management's opinion, a decline that is other than temporary.			
The RMOW's investments accounted for using the mod	in Whistler.com and Tourdex.com are dified equity method.		
	Emerald Forest Trust Whistler 2020 Development Corporation Whistler Housing Authority Ltd. Whistler Valley Housing Society Whistler Village Land Co. Ltd. Cash is made up of the to RMOW and its controlled en Public sector accounting sta a government should be entity (see Note 16). Portfolio investments inclu Municipal Finance Author investments. Portfolio inve- interest, and are written do been, in management's of temporary.		

1. Significant Accounting Policies (Continued)

Non-Financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of goods and services. They have useful lives extending beyond the current year and are not intended for sale in ordinary course of operation.

Tangible Capital

Assets

Tangible capital assets are a special class of non-financial assets and are recorded at cost less accumulated amortization and are classified according to their functional use. Cost includes all costs directly attributable to acquisition or construction of the tangible capital asset including transportation costs, installation costs, design and engineering fees, legal fees and site preparation costs. Amortization is recorded on a straight line basis over the estimated life of the tangible capital asset commencing once the asset is put into use.

Туре	Major Asset Category	Useful Life Range
General	Land Land improvements Buildings Equipment	n/a 9 - 100 years 2 - 80 years 4 - 52 years
Infrastructure	Transportation Water Sewer Drainage	10 - 75 years 4 - 100 years 20 - 100 years 15 - 100 years

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and also are recorded as revenue.

The RMOW manages and controls various works of art and nonoperational historical cultural assets including buildings, artifacts and sculptures located at Municipal sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized.

Work in progress represents assets under construction. Amortization of these assets will commence when the assets are put into service.

The RMOW does not capitalize interest costs associated with the construction of a tangible capital asset.

Inventory of Materials and Supplies

Inventory is recorded at cost, net of an allowance for obsolete stock. Cost is determined on a weighted average basis.

1. Significant Accounting Policies (Continued)

Employee Benefit

Plans

The RMOW records liabilities for accrued employee benefits in the period in which they arise. A summary of these benefits is as follows:

- Employees are entitled to compensation for unused vacation credit when they leave the RMOW's employment. The amount of any carried forward vacation credit is limited and any excess is paid out annually.
- Employees may accumulate unused sick leave during their term of employment but are not entitled to compensation for unused sick leave when they leave the RMOW's employment. The amount of unused sick leave carried forward annually is limited.
- Revenue Recognition Taxes and parcel taxes are recognized as revenue in the year they are levied. Through the British Columbia Assessments appeal process, taxes may be adjusted by way of supplementary roll adjustments. Estimates are made of potential adjustments to taxes. Any additional adjustments required over that estimate are recognized at the time they are awarded. Levies imposed by other taxing authorities are not included as taxes for municipal purposes. Charges for sewer, water, and solid waste are recorded as user fees in the year they are levied. Connection fee revenues are recognized when the connection has been established. Sales of service and other revenue are recognized on an accrual basis when earned. Property sales are recognized as revenue when the significant risks and rewards of ownership of the related properties are transferred to the purchaser. Government Transfers Government transfers, which include legislative grants, are recognized as revenue in the financial statements when the transfer is authorized and any eligibility criteria are met, except to the extent that transfer stipulations give rise to an obligation that meets the definition of a liability. Any resulting liability is recognized in the statement of operations as the stipulation liabilities are settled. Interest on Debt RMOW records interest expense on an accrual basis.

1. Significant Accounting Policies (Continued)

Deferred Revenue and Deferred	
Contributions	Deferred revenue results from the collection of taxes, revenue from business licences and other sources that are related to the next fiscal year.
	Deferred contributions represent funds collected from third parties for use in specific capital projects and may be refundable to the contributor in certain circumstances.
Financial Plan Amounts	The Financial Plan amounts reflect the Five Year Financial Plan as adopted on January 25, 2022, with subsequent reallocations, reclassifications, and consolidations of controlled entity budgets to conform with the financial statement presentation (Note 17).
Use of Estimates	The preparation of consolidated financial statements in accordance with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the consolidated financial statements, and the reported revenues and expenses during the reporting period. Actual results could differ from management's best estimates as additional information becomes available in the future. The areas requiring the greatest level of estimation for the RMOW are the landfill closure, useful lives of tangible capital assets, certain employee future benefit liabilities, and contingent liabilities.
Financial Instruments	The RMOW's financial instruments consist of cash, accounts receivable, portfolio investments, accounts payable, and debt and are recorded at amortized cost. Unless otherwise indicated, it is management's opinion that the RMOW is not exposed to any significant interest, credit or currency risks arising from these financial instruments.
Properties under Development	Properties under development include costs related to projects currently under planning, development or construction that will result in a finished real estate asset at a future date (Note 18). Completed projects will either be reclassified as income properties, or properties held-for-sale. Costs related to planning, development or construction are capitalized until such time as the property is ready for use or sale. Management allocates site development costs to lots based on land area, direct costs to specific lots and relative densities of the units that may be developed per lot.
Segmented Information	RMOW segments its operations for financial reporting purposes based upon areas of managerial responsibility. This information is provided in Note 20.

### 2. Nature of Operations

The RMOW is a local government situated in the province of British Columbia, Canada. The RMOW is subject to the laws and regulations of the provincial statutes of the *Community Charter*, the *Local Government Act* and the *Resort Municipality of Whistler Act*. Local governments in Canada are not subject to income tax. The RMOW provides community services to its taxpayers and, as a world class destination resort, it is responsible for creating and maintaining an infrastructure to serve a population much in excess of the number of full time residents.

3.	Accounts Receivable	
		2022 2021
	Property taxes Other governments Other	\$ 3,674,677 \$ 3,571,169 9,528,920 3,614,451 3,371,430 2,282,840
		\$ 16,575,027
4.	Portfolio Investments	2022 2021
	Municipal Finance Authority Pooled Funds	
	Short-term bond fund	\$ 42,587,485 \$ 47,747,342
	Other	
	Bonds Term deposits Accrued interest and other	12,084,339 20,061,339 38,426,916 11,885,816 2,290,530 1,897,565
		<u>\$ 95,389,270                                    </u>

Bonds consist of provincial government bonds and corporate bonds. Bond maturities range from 2024 to 2027 and have yields ranging between 1.89% and 1.97%.

Term deposits consist of Guaranteed Investment Certificates maturing from February 2023 to July 2024 and have yields ranging from 2.65% to 5.05%.

MFA pooled funds are recorded at cost. In 2022, MFA pooled funds yielded 2.42% (2021 - 1.99%).

### 5. Investment in Government Business Enterprises

In 2004, RMOW purchased 51% of the outstanding voting, non-participating shares and 50% of the outstanding non-voting participating shares of Whistler.com Systems Inc. and its affiliate Tourdex.com Systems Inc., entitling RMOW to 50% of net income and losses of the companies. These locally-based companies provide reservation services for properties within Whistler. The purchase price was \$925,000.

Condensed Financial Information for 2022:

	Whistler.com		Tourdex.com	
Financial assets Non financial assets	\$	5,592,687 20,627	\$	322,710 -
		5,613,314		322,710
Liabilities Equity	\$	3,543,691 2,069,623 5,613,314	\$	274,733 47,977 322,710
Revenues Expenses	\$	2,286,733 2,178,070	\$	1,643
Net income (loss)		108,663		(1,643)
RMOW's portion	\$	54,332	\$	(822)

	2022	2021
Investment in government business enterprises, opening Income from government business enterprises	\$ 1,844,932 53,510	\$ 1,791,482 53,450
Investment in government business enterprises, ending	\$ 1,898,442	\$ 1,844,932

December 31, 2022

Accounts Payable	2022	2021
School taxes payable	\$ 4,350,435	\$ 7,794,999
Other governments	208,459	434,346
Public transit and RCMP	2,557,493	2,576,229
Trade accounts	14,072,789	11,644,344
Payroll	4,170,416	2,959,786
	\$25,359,592	\$ 25,409,704

### 7. Employee Future Benefits

The RMOW provides paid sick leave to qualifying employees. Unused amounts up to a maximum of 120 days can be banked for future use. Management has accounted for this liability based on the results of an actuarial valuation done by an independent firm. The valuation uses a projected benefit actuarial valuation method pro rated on services, and will be reviewed on a periodic basis. The 2022 valuation is based on actual data as at December 31, 2022. The rate of compensation increase, based on age, gender, inflation and job description, ranged from 2.58% to 4.63% annually. The RMOW has fully expensed the employee future benefits. In 2022, the actuarial valuation used a discount rate of 4.4% (2021 - 2.3%).

	 2022	2021
Balance, beginning of year Current service costs, including interest Benefits paid	\$ 467,800 9,400 (15,500)	\$ 464,900 16,000 (13,100)
Balance, end of year	\$ 461,700	\$ 467,800
Accrued benefit obligation Unamortized net actuarial gain	\$ 337,300 124,400	\$ 368,600 99,200
Accrued benefit liability	\$ 461,700	\$ 467,800

### 8. Landfill Closure

The RMOW operated a landfill site until its closure in 2005. The RMOW is obligated by government legislation to fund closure and post closure costs related to this site. The recorded liability amount decreased from \$998,900 in 2021 to \$927,804 in 2022 to reflect changes to the RMOW's estimated future post closure care costs. The liability is calculated based on the discounted estimated future cash flows associated with post-closure activities. Estimated future cash flows are discounted at 4.28% (2021 - 3.31%) and inflation is estimated at 5.00% for 2023 and 2024 and 2.00% per annum thereafter (2021 - 1.25% per annum).

9. Debt

Details of outstanding debt are outlined in Schedule 2.

Future payments required are as follows:

	RMOW	Controlled entities	Total	Interest
2023	\$ 910,122	\$ 1,298,545	\$ 2,208,667	\$ 1,205,945
2024	910,122	1,344,602	2,254,724	1,156,689
2025	910,122	1,314,283	2,224,405	1,105,146
2026	910,122	928,615	1,838,737	1,071,805
2027	910,122	946,570	1,856,692	1,052,249
Thereafter	1,115,025	22,664,850	23,779,875	2,004,994
Sinking fund earnings	 3,868,937	-	3,868,937	-
	\$ 9,534,572	\$ 28,497,465	\$38,032,037	\$ 7,596,828

Collateral for debt for rental housing includes a first charge against rental housing and related assets, corporate guarantees, a general security agreement and assignment of rents.

December 31, 2022

# 10. Tangible Capital Assets

		General	eral			Infrastructure	sture			
	Land	Land improvements	Buildings	Equipment	Equipment Transportation	Water	Sewer	Drainage	Work in progress	2022 Total
Cost, beginning of year	\$ 110,596,895 \$	\$ 53,497,136	\$ 221,699,191 \$	74,098,251 \$	\$ 89,049,485 \$	89,000,657 \$	62,739,713 \$ 23,976,199	23,976,199 \$	6,739,256 \$	731,396,783
Additions		38, 277	99,164	3,121,244	912,483	983, 768	1,532,707		10,868,391	17,556,034
Transfers		720, 303	1,885,189	(62,945)			610,000	174, 128	(3,326,675)	
Disposals & adjustments	·	ı	(96,892)	(692,325)		·		·	(82,420)	(871,637)
Cost, end of year	110,596,895	54,255,716	223,586,652	76,464,225	89,961,968	89,984,425	64,882,420	24,150,327	14,198,552	748,081,180
Accumulated amortization, beginning of year	ı	14,122,344	85,432,280	34,273,541	34,630,180	24,562,156	17,334,114	8,090,955	ı	218,445,570
Amortization		1,372,596	5,763,910	3,519,732	2, 395, 586	1,506,955	1,010,407	363, 584		15,932,770
Disposals		·	(96,892)	(657,462)						(754, 354)
Accumulated amortization, end of year	ſ	15,494,940	91,099,298	37,135,811	37,025,766	26,069,111	18,344,521	8,454,539		233,623,986
Net book value, year ended 2022	\$ 110,596,895 \$ 38,760,776	\$ 38,760,776	\$ 132,487,354 \$	39,328,414 \$	\$ 52,936,202 \$	63,915,314 \$		46,537,899 \$ 15,695,788 \$	14,198,552 \$	514,457,194
Net book value, year ended 2021	\$ 110,596,895 \$	\$ 39,374,792	\$ 136,266,911 \$	39,824,710	\$ 54,419,305 \$	64,438,501 \$	45,405,599 \$	15,885,244 \$	6,739,256 \$	512,951,213

### December 31, 2022

# 10. Tangible Capital Assets

		General	eral			Infrastructure	sture			
	Land	Land improvements	Buildings	Equipment	Equipment Transportation	Water	Sewer	Drainage	Work in progress	2021 Total
Cost, beginning of year	\$ 110,775,714 \$ 48,803,179	48,803,179	\$ 206,007,664 \$	69,638,134 \$	87,104,309 \$	86,460,163 \$	60,231,972 \$ 23,866,243	23,866,243 \$	20,961,488 \$	713,848,866
Additions	148,322	245,501	1,258,890	3,352,895	128,677	143,000	1,318,474		12,430,379	19,026,138
Transfers	(327,141)	4,448,456	14,573,385	1,808,610	1,834,314	2,854,464	1,189,267	109,956	(26,491,311)	
Disposals & adjustments	·	I	(140,748)	(701,388)	(17,815)	(456,970)	·	ı	(161,300)	(1,478,221)
Cost, end of year	110,596,895	53,497,136	221,699,191	74,098,251	89,049,485	89,000,657	62,739,713	23,976,199	6,739,256	731,396,783
Accumulated amortization, beginning of year		12,914,153	79,614,381	31,627,406	32,324,926	23,449,690	16,370,008	7,729,859		204,030,423
Amortization		1,208,191	5,893,990	3,279,678	2,323,069	1,447,251	964,106	361,096		15,477,381
Disposals			(76,091)	(633,543)	(17,815)	(334,785)		ı		(1,062,234)
Accumulated amortization, end of year	,	14,122,344	85,432,280	34,273,541	34,630,180	24,562,156	17,334,114	8,090,955	1	218,445,570
Net book value, year ended 2021	\$ 110,596,895 \$ 39,374,792	39,374,792	\$ 136,266,911 \$	39,824,710 \$	54,419,305 \$	64,438,501 \$		45,405,599 \$ 15,885,244 \$	6,739,256 \$	512,951,213
Net book value, year ended 2020	\$ 110,775,714 \$ 35,889,026	35,889,026	\$ 126,393,283 \$ 38,010,728 \$	38,010,728 \$		54,779,383 \$ 63,010,473 \$		43,861,964 \$ 16,136,384 \$	20,961,488 \$	509,818,443

19

### December 31, 2022

### 11. Accumulated Surplus

Accumulated surplus consists of:

	2022	2021
Reserve funds (Schedule 1) Investment in properties under development Unallocated surplus Unallocated surplus for controlled entities Investment in tangible capital assets	\$ 77,487,784 28,461,956 9,759,797 5,829,110 476,425,157	\$ 76,603,459 10,452,169 1,370,258 7,187,598 472,402,844
	\$597,963,804	\$568,016,328

### Reserve Fund

### (a) Reserve funds

Reserve funds are funds that have been internally restricted by Council. Formal establishing bylaws have been adopted pursuant to the *Community Charter*, *Local Government Act*, and *Resort Municipality of Whistler Act* which define how these reserves are to be used.

(b) Resort Municipality Initiative and Municipal and Regional District Tax (Schedule 1)

The Municipal and Regional District Tax ("MRDT") is funded by a tax on room rentals which is collected by the Province of British Columbia with a portion remitted to the RMOW monthly.

The Province of British Columbia created the Resort Municipality Initiative (RMI) to support the expansion, development and improvement of resorts in British Columbia to increase tourism, economic development and employment.

Expenditures from both these funds are restricted to those set out in the establishing Order in Council for the MRDT and to an agreement between the RMOW and the Province of British Columbia for the RMI funding.

(c) Cheakamus Crossing Affordable Employee Housing Reserve

The Community Land Bank Trust Declaration between the RMOW and the Province of BC requires that all profits from development of land in the Community Land Bank be contributed to a reserve for the development and maintenance of affordable employee housing. The RMOW has established the Cheakamus Crossing Affordable Employee Housing Reserve for this purpose. All profits from the sale of properties under development or properties held for sale must be contributed to this reserve at the end of the development project (Note 18).

### 12. Taxation Revenue

Taxation revenue for general municipal purposes comprises the following amounts:

	2022	%	2021	%
Total taxation and levies	<u>\$ 96,067,434</u>	100.00	\$ 85,927,185	100.00
Taxation and levies collected	for other governm	ents:		
Hospital District Regional District B.C. Assessment Authority Municipal Finance Authority Province - school	888,994 1,656,068 979,749 5,373 39,452,537	0.93 1.72 1.02 0.01 41.07	731,475 1,168,800 946,249 4,449 33,686,659	0.85 1.36 1.10 0.01 39.20
	42,982,721	44.75	36,537,632	42.52
Municipal taxation and levies 1% Utility tax Parcel and frontage taxes	43,426,201 526,631 9,131,881		40,617,273 562,644 8,209,636	
Net municipal taxation	\$ 53,084,713	55.25	\$ 49,389,553	57.48

### 13. Fees and Charges

	2022	2021
Fees and charges are comprised as follows:		
Permits and fines Admissions and programs Facility rental Fares User fees - utility funds	\$ 7,571,968 2,085,796 7,618,126 1,058,378 14,595,916	\$ 6,198,803 1,587,231 8,221,813 1,357,570 13,605,684
	\$32,930,184	\$ 30,971,101

### 14. Contingent Liabilities

(a) The RMOW and its employees contribute to the Municipal Pension Plan (the Plan), a jointly trusteed pension plan. The board of trustees, representing plan members and employers, is responsible for overseeing the management of the Plan, including investment of the assets and administration of benefits. The Plan is a multi-employer contributory pension plan. Basic pension benefits provided are based on a formula. As at December 31, 2021, the Plan has about 227,000 active members and approximately 118,000 retired members. Active members include approximately 42,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry-age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent actuarial valuation for the Municipal Pension Plan as at December 31, 2021, indicated a \$3,761 million funding surplus for basic pension benefits on a going concern basis.

The Resort Municipality of Whistler paid \$2,314,014 (2021 - \$2,361,924) for employer contributions while employees contributed \$2,072,280 (2021 - \$2,019,556) to the plan in fiscal 2022. The next valuation will be as at December 31, 2024 with results available later in 2025.

Employers participating in the Plan record their pension expense as the amount of employer contributions during the fiscal year (defined contribution pension plan accounting). This is because the Plan records accrued liabilities and accrued assets for the Plan in aggregate with the result that there is no consistent and reliable basis for allocating the obligation, assets and costs to individual entities participating in the Plan.

(b) A number of legal claims have been initiated against the RMOW in varying and unspecified amounts arising from the ordinary course of operations. The outcome of these claims cannot reasonably be determined at this time. Losses resulting from claims are recorded in the period the loss becomes likely and can be reasonably estimated.

- 15. Contractual Obligations
  - (a) The RMOW has an agreement with Tourism Whistler where the RMOW agrees to transfer 50% of all MRDT, including 50% of hotel tax from Online Accommodation Providers ("OAP"), earned within the Municipality for the calendar year. The current year transfers to Tourism Whistler under all agreements were \$6,413,446 (2021 -\$3,122,930).

The RMOW allocates the remaining 50% of OAP funds to the Employee Housing Reserve to support affordable housing in Whistler.

(b) The British Columbia Housing Management Commission and Canada Mortgage and Housing Corporation have provided Whistler Housing Authority Ltd. ("WHA") with forgivable loans in the amount of \$7,749,270 (2021 - \$7,768,968). Under the related agreements, principal is incrementally forgiven annually beginning in future years, provided that WHA remains compliant under the agreements by continuing to use, and operate the lands as intended. These forgivable loans are secured by the land and building and assignment of rents.

Management has assessed it to be probable that the WHA will meet all forgiveness criteria and, as a result, the amounts have been recognized in government transfers in the statement of operations in the year received or receivable.

(c) Whistler 2020 Development Corporation ("WDC") has entered into various agreements and contracts for services and construction to complete the development plan. Commitments outstanding as at December 31, 2022 are approximately \$2,115,683 (2021 - \$12,900,000).

WDC is responsible for the new home warranty provided to purchasers at 1340 Mount Fee Road and is providing two, five and ten year warranty insurance as required for residential units. Management has assessed the potential risk associated with the warranties and believes there is no material exposure in the year.

16. Trust Funds

Not recorded in these consolidated financial statements are the Cemetery fund and refundable building, damage and security deposits. The following is a summary of trust fund transactions for the year:

	2022	2021
Balances, beginning of year Contributions received	\$ 2,727,213 \$ 1,162,611	2,190,435 1,116,363
Less: expenses and transfers	3,889,824 1,316,345	3,306,798 579,585
Balances, end of year	\$ 2,573,479 \$	2,727,213

### 17. Financial Plan

Financial Plan amounts represent the Financial Plan bylaw adopted by Council on January 25, 2022 as adjusted to match the required presentation in the Statement of Operations and the Statement of Change in Net Financial Assets in accordance with PSAS. This adjustment is necessary because certain revenue items in the Financial Plan are not considered revenues for PSAS purposes including transfers from reserves and other internal sources, collection of works and services charges and debt proceeds. Similarly capital expenditures and debt principal repayments are not considered expenses for PSAS purposes. The Financial Plan amounts are also presented on a consolidated basis and include the budgets for all entities that form part of the RMOW's reporting entity.

The following shows how these two different bases are reconciled:

Excess of expenditure over revenue per Financial Plan bylaw	\$ (41,491,632)
Controlled entity budgets not included in bylaw	24,572,451
Debt proceeds	(50,000)
Debt principal repayments	1,379,142
Capital expenditure	17,585,607
Financial plan deficit on a PSAS basis	1,995,568
Acquisition of tangible capital assets	(17,585,607)
Net investment in properties under development	(2,402,529)
Amortization	17,084,804
Change in net financial assets	\$ (907,764)

### 18. Properties Under Development

Whistler 2020 Development Corporation is developing affordable employee housing and market value lots in the Cheakamus Crossing neighbourhood. During the year, 46 units of affordable employee housing and 20 market sublots were sold for total proceeds of \$44,106,103.

As at December 31, 2022, Properties Under Development include inventory held for sale totalling \$542,080, representing the value of three market sublots that have not yet been sold as well as 54 units of affordable employee housing completed and sold after year end and expenditures on development of the four remaining lots within the Cheakamus Crossing Phase II area. Land and development expenditures are summarized as follows:

	2022	2021
Balance, beginning of year Development expenditures Cost of properties sold	\$23,881,905 \$ 23,319,946 _(18,739,895)	3,200,624 20,681,281 -
Balance, end of year	\$28,461,956 \$	23,881,905

### 19. Comparative Figures

Certain comparative figures have been reclassified to conform with the current year's presentation.

### 20. Segmented Operations

The RMOW is a diversified local government that provides a wide range of services to its taxpayers and visitors, including General Government Services, Resort Experience, Infrastructure Services, Corporate & Community Services, Infrastructure Maintenance, and Controlled Entities. For management reporting purposes, the RMOW's operations and activities are organized and reported by Divisions.

Municipal Services are provided by various departments and their activities are reported in these respective Divisions. The departments disclosed in the segment information, along with the services they provide, are as follows.

### General Government Services

Mayor and Council, Chief Administrator, Communications, Economic Development, Human Resources

Adopting bylaws and administrative policy; ensuring effective communication and community engagement; economic development, housing analysis and performance monitoring; and ensuring that high quality Municipal services standards are met.

### Resort Experience

Resort Planning, Parks Planning, Cultural Planning and Development, Village Events and Animation, Resort Operations, Facility Construction Management, Environmental Stewardship

Prepare land use plans, bylaws and policies for sustainable development of the RMOW, including development of high quality parks and cultural services. Coordinating festivals, events, sports tournaments and community groups; operating Village and Park Host programs; and maintaining municipal assets, including facilities, parks, trails, lighting and irrigation.

### Infrastructure Services

Water and Sewer Utilities, Waste Management, Central Services, Transportation, Transportation Demand Management, Development Services, Building Department

Broad function comprised of engineering departments and public works crews maintaining and improving road systems, drainage, flood protection, fleet maintenance, transit services, and approving subdivision matters. Water and Sewer Utilities include water and waste water system networks, storm mains, pump stations and reservoirs. Waste Management includes managing solid waste, recycling and organics collection at the residential depots and the transfer station.

20. Segmented Operations (Continued)

Corporate & Community Services

Financial Services, Information Technology, Legislative Services, Recreation, Library Services, Protective Services

Ensuring effective financial management; supporting the RMOW's integrated technology systems; managing statutory governance processes, records, risk and insurance; operating the Meadow Park Sports Centre pool, arena, fitness centre, youth centre and outdoor facilities; and operating the Whistler Public Library. Protective Services ensure safety for the public through the provision of emergency response, RCMP and fire services, as well as emergency management planning, Fire Smart, bylaw enforcement, and animal control.

Infrastructure Maintenance and Amortization

Repair and maintenance projects, as well as non-capital projects that deliver specific unique and non-recurring outcomes.

**Controlled Entities** 

Entities controlled by the RMOW, as disclosed in Note 1.

### December 31, 2022

### 20. Segmented Operations (Continued)

	GENERAL GOVERNMENT SERVICES	RESORT EXPERIENCE	INFRASTRUCTURE SERVICES	CORPORATE & COMMUNITY SERVICES	INFRASTRUCTURE MAINTENANCE AND AMORTIZATION	CONTROLLED ENTITIES	2022
REVENUES							
Taxation revenue	\$ 43,952,832 \$	- \$	9,131,881		- \$	- 9	53,084,713
Government transfers and grant revenue	19,084,600	-	586,099	584,888	881,457	13,831	21,150,875
Fees and charges	560,413	372,761	16,964,210	8,331,134	32,737	6,668,929	32,930,184
Investment income	2,391,497	-	471,682	1,525	-	199,192	3,063,896
Works and services charges	498,849	-	-	-	-	-	498,849
Gain (loss) on disposal of tangible							
capital assets	-	-	108,392	-	(35,536)	(41,500)	31,356
Income from government							
business enterprises	53,510	-	-	-	-		53,510
Other income	79,159	360,210	914,702	1,068,548	270,753	31,202	2,724,574
Property sales revenue	-	-	-	-	-	44,106,103	44,106,103
	66,620,860	732,971	28,176,966	9,986,095	1,149,411	50,977,757	157,644,060
EXPENSES							
Payroll	3,671,857	9,105,213	8,570,715	17,461,279	457,224	728,841	39,995,129
Goods and services	8,870,772	4,713,684	15,013,703	9,631,823	113,716	2,510,955	40,854,653
Interest charges on debt	24,401	-	609,000	-	-	645,562	1,278,963
Infrastructure maintenance	-	230,118	-	-	7,952,415	117,937	8,300,470
Landfill liability adjustment expense	-	-	15,355	-	-	-	15,355
Cost of developments sold	-	-	-	-	-	21,319,244	21,319,244
	12,567,030	14,049,015	24,208,773	27,093,102	8,523,355	25,322,539	111,763,814
Amortization	-	-	-	-	13,946,663	1,986,107	15,932,770
	12,567,030	14,049,015	24,208,773	27,093,102	22,470,018	27,308,646	127,696,584
Annual surplus (deficit)	54,053,830	(13,316,044)	3,968,193	(17,107,007)	(21,320,607)	23,669,111	29,947,476
Transfer to/from other funds	19,181,927	(4,344,534)	7,901,782	2,174,756	(24,909,863)	(4,068)	-
Net Change in Financial Equity	\$ 34,871,903 \$	(8,971,510) \$	(3,933,589)	\$ (19,281,763) \$	3,589,256 \$	23,673,179	5 29,947,476

December 31, 2022

20. Segmented Operations (Continued)

	GENE	GENERAL GOVERNMENT SERVICES	RESORT EXPERIENCE	INF RASTRUCT URE SERVICES	CORPORATE & COMMUNITY SERVICES	INFRASTRUCTURE MAINTENANCE AND AMORTIZATION	CONTROLLED ENTITIES	2021
REVENUES								
Taxation revenue	Ś	41,179,917 \$	•	8,209,636 \$	÷	<del>ب</del>	\$	49,389,553
Government transfers and grant revenue		12,999,668		628,930	532,085	713,202	970,968	15,844,853
Fees and charges		309,512	607,321	16,310,237	6,244,776	53,075	7,446,180	30,971,101
Investment income		1,537,729		524,793			30,769	2,093,291
Contributed tangible capital assets		ı	ı	ı	ı			ı
Works and services charges		824,590	ı	ı	ı			824,590
Gain (loss) on disposal of tangible								
capital assets				346		(322, 312)		(321,966)
Income from government								
business enterprises		53,450		·				53,450
Other income		95,442	341,581	418,606	727,973	149,997	28,084	1,761,683
		57,000,308	948,902	26,092,548	7,504,834	593,962	8,476,001	100,616,555
EXPENSES								
Payroll		2,867,195	8,852,312	8,185,022	16,798,283	334,632	690,874	37,728,318
Goods and services		5,434,010	3,583,654	14,802,673	8,551,412	154,347	2,320,715	34,846,811
Interest charges on debt		27,206	,	642,730			591,016	1,260,952
Infrastructure maintenance		ı	246,552	ı	ı	7,220,330	193,631	7,660,513
Landfill liability adjustment expense		·		173,398				173,398
		8,328,411	12,682,518	23,803,823	25,349,695	7,709,309	3,796,236	81,669,992
Amortization		,		,		13,385,321	2,092,060	15,477,381
		8,328,411	12,682,518	23,803,823	25,349,695	21,094,630	5,888,296	97,147,373
Annual surplus (deficit)		48,671,897	(11,733,616)	2,288,725	(17,844,861)	(20, 500, 668)	2,587,705	3,469,182
Transfer to/from other funds		20,232,567	(3,704,089)	6,513,368	1,671,518	(24,760,784)	47,420	
Net Change in Financial Equity	\$	28,439,330 \$	(8,029,527) \$	(4,224,643) \$	(19,516,379) \$	4,260,116 \$	2,540,285 \$	3,469,182

28

For the year ended December 31

Resort Municipality of Whistler Schedule 1 - Consolidated Schedule of Reserves

	Balance	Total	Total	Balance
	2021	Contributions	Expenditures	2022
General fund Municipal and regional district tax Resort municipality initiative Vehicle replacement General operating General capital Library Parking Recreation works charges Transportation works charges Employee housing	\$ 3,872,231 3,644,391 3,378,639 7,285,092 17,747,231 294,639 511,702 4,179,296 - 344,583	<pre>\$ 11,695,714 5,966,258 1,401,454 2,902,703 4,053,742 9,820 17,756 241,699 3,488,847 1,507,807</pre>	·	<pre>\$ 4,046,329 5,670,538 3,270,276 7,166,763 15,761,230 281,162 529,458 4,353,652 - 586,168</pre>
	41,257,804	31,285,800	30,878,028	41,665,576
Water fund				
Water capital	5,091,732	4,305,920	3,340,723	6,056,929
Water operating Water works charges	6,215,231 792,618	545,818 45,678	151,543	6,609,506 838,296
Water works charges				
	12,099,581	4,897,416	3,492,266	13,504,731
Sewer fund				
Sewer capital	5,460,875	2,494,812	4,873,451	3,082,236
Sewer operating Sewer works charges	2,817,319 11,927,728	602,134 472,052	408,960	3,010,493 12,399,780
Sewer works charges	20,205,922	3,568,998	5,282,411	18,492,509
	20,203,722	5,500,770	5,202,411	10,472,307
Solid waste fund				
Solid waste capital	3,033,765	1,409,451	675,647	3,767,569
Solid waste operating	6,387	101,088	50,076	57,399
	3,040,152	1,510,539	725,723	3,824,968
Total	\$ 76,603,459	\$ 41,262,753	\$ 40,378,428 \$	\$77,487,784

### Resort Municipality of Whistler Schedule 2 - Consolidated Schedule of Debt

			Interest	Balance outstanding	
Bylaws	Purpose	Maturity	rate	2022	2021
General fund 1841	Library - FCM Ioan	2029	2.230%	\$ 1,434,334	\$ 1,639,239
Sewer utility fund					
1839	WWTP upgrade	2028	2.900%	5,785,884	6,624,625
Solid waste fund					
1840	Transfer station	2028	2.900%	2,314,354	2,649,850
Controlled entities					
	Housing loan - Legacy Way	2030	1.580%	2,286,305	2,558,406
	Housing Ioan - Seppo's Way	2025	6.800%	1,275,834	1,670,279
	Housing Ioan - Cloudburst	2028	3.239%	3,757,407	3,884,852
	Housing Loan - CMHC - Lega	cy 2034	2.500%	1,250,862	1,220,507
	Way Housing Loan - CMLS - Legad		2.300%	1,230,002	1,220,307
	Way	<i>.</i> y 2029	1.580%	7,130,415	7,227,959
	Housing Ioan - Bear Paw	2027	2.500%	5,048,376	5,149,230
	Housing Ioan - Cloudburst	2000	1.490%	7,748,266	7,923,422
	Construction Ioan - Cheakar			.,	,,,===
	Phase II Parcel A	2022	3.450%		13,429,736
				28,497,465	43,064,391
Total debt				\$38,032,037	\$ 53,978,105

As at December 31

### 2022 2022 2021 **Financial Plan** For the year ended December 31 Actual Actual (Note 17) Provincial transfers Unconditional 280,000 \$ Provincial revenue sharing 228,454 \$ 258,000 \$ Small community grant 305,000 311,000 306,746 585,000 539,454 564,746 Conditional Municipal and regional district tax 6,374,234 12,826,892 6,245,860 Resort municipality initiative 6,475,000 5,807,400 5,787,006 CMHC grant to Whistler Housing Authority Ltd. 968,968 Community wildfire protection 150,000 100,000 531,565 Strengthening communities, outreach programs 220,000 230,479 81,696 RCMP victim services 64,728 68,404 70,235 Community emergency flood plain mapping 73,700 66,165 Provincial grants to library 51,500 97,622 55,543 Firesmart economic recovery 60,500 74,613 50,000 Environment and sustainability initiatives 236,170 73,333 Emergency program initiatives 35,496 16,505 26,000 Provincial childcare fund 44,102 35,278 Healthy communities grant 20,090 -\_ Squamish-Lillooet Regional District library grant 15,450 --81,000 **UBCM** convention host 17,500 -12,500 Universal washrooms in community facility Poverty reduction planning & action program 5,440 38,560 Asset management investment plan 15,000 Housing needs assessment 10,000 10,000 Natural asset management plan 10,000 \_ Go electric fleet rebate 9,750 \_ Lost Lake snowmaking facilities 750,000 5,231 \_ Electrical vehicle charging stations 276,167 -Other grants 10,000 27,053 20,977 14,775,299 19,556,231 14,002,182 Federal transfers Conditional Community works grant - gas tax 575,000 579,598 1,133,918 141,249 Canada community revitalization fund 18,000 Flood plain mapping 152,729 10,272 Asset management investment plan 20,000 42,306 10,000 Highway 99 intersection upgrades 70,000 -665,000 915,882 1,172,190 Total government grants 16,025,299 21,011,567 15,739,118 Grants in lieu of taxes 105,700 139,308 105,735 \$ 16,130,999 \$ 21,150,875 \$ 15,844,853

### Resort Municipality of Whistler Schedule 3 - Consolidated Schedule of Government Transfers and Grants



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